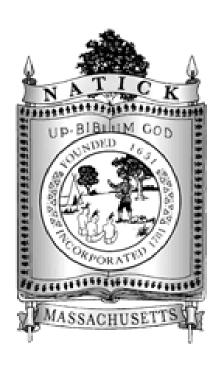
Town of Natick 2010 Fall Town Meeting



Recommendations of the Natick Finance Committee

October 19, 2010 – Wilson Middle School – Natick, MA

PLEASE BRING THIS BOOK WITH YOU TO THE

FY 2010 ANNUAL FALL TOWN MEETING

TUESDAY, October 19th, 2010

7:30 PM

WILSON MIDDLE SCHOOL AUDITORIUM



Finance Committee Town of Natick Massachusetts 01760

October 8, 2010

Greetings to all Town Meeting Members and Citizens of Natick,

This report contains the Natick Finance Committee recommendations regarding appropriations for Fiscal Year 2011 supplemental budgets and Capital Budget requests. In addition, this report contains our recommendations on all of the other 2010 Fall Annual Town Meeting Warrant Articles in accordance with the Natick Home Rule Charter and Natick By-laws regarding Finance Committee responsibilities.

All of the Finance Committee recommendations are made after we conduct a number of duly noticed public hearings and open meetings of the Finance Committee as a whole. We have taken into account comments and data gathered from all of the Warrant Article Sponsors, Town Department Heads, Town and School Administrations, Town Boards and Commissions, as well as the public at large.

The Finance Committee made its recommendations only after affording ample time for input and discussion during our meetings held on September 14th, 16th, 21st, 23rd, 28th, and 30th.

The 2010 Fall Annual Town Meeting Warrant has ONLY thirty six (36) articles, compared to sixty one (61) last Fall and a mere forty eight (48) last Spring, which of course brings us back to a normal size recommendation book.

Recently there has been a lot of discussion and commentary about the Finance Committee spending their time digging into the Town's "Policy" issues while reviewing the Town Meeting Warrant Articles at our public hearings. During one of our recent meetings the Finance Committee took the time to review and discuss this very subject. It was a constructive discussion, during which many of the members in attendance expressed their varying concerns and opinions on this issue.

The Finance Committee's charge is clearly defined within the Natick Charter & By-laws, at a few different locations, but the key wording that I have found is from the By-law Article 23 at Section 4 - Report, Recommendations, which reads as follows:

"The Finance Committee shall consider ALL matters of business included within the articles of any warrant for a Town Meeting, and shall, after due consideration, report thereon, in print, its recommendation as to each article."

This sentence is the key to understanding why the Finance Committee has a clear responsibility to review each and every Article published within a Town Meeting Warrant. The concerns voiced about "policy" have typically come from the folks that think the Finance Committee should be only reviewing "financial" Articles and Budgets, after all that's what our committee name implies.

As Chairman of this committee I believe that it is the mandated responsibility of the Finance Committee to review ALL Articles and present our recommendations to the Town Meeting Members. All of these Articles will eventually be voted on by the Representative Town Meeting and that is when it will be decided as to whether or not a "policy" will be changed.

However, we also need to provide a forum that will allow the information concerning all of the Articles to reach the public. The Finance Committee members are the "watchdogs" for the citizens of Natick. We are serving them best when we are asking all of the tough questions that need to be asked.

Many volunteers, especially the fifteen (15) members of the Finance Committee, as well as many members of other committees and boards and Town staff, work diligently to help bring all of this information to the Representative Town Meeting.

The Finance Committee would also like to thank a very special member of our community, Mr. Dominic Mallozzi. He is a citizen that has volunteered hundreds of hours of his time to our Public Safety and Public Works Departments while attempting to keep the Town of Natick up to date with all of the latest changes within our emergency response and communication systems.

His volunteer efforts have not only saved the community many, many thousands of dollars, he has also helped to keep the communication systems between our Town Departments running smoothly, as well as managing many of the complex connections to our neighbor towns and state emergency systems.

Thank you Dom – We appreciate all that you have done, ever so quietly, for our community!!

We would also like to express our thanks and appreciation for all of the hard work and dedication contributed by all of the Town officials, members of boards, committees and departments, as well as many concerned citizens, for their cooperation and participation during our Warrant Article public hearings.

We would especially like to once again thank Ms. Joyce Towers, our recording secretary, for the consistently excellent efforts that she has made when recording and transcribing our extensive meeting minutes.

Respectfully the Finance Committee submits our recommendations for the 2010 Fall Annual Town Meeting Warrant Articles for your consideration.

Respectfully submitted,

Richard P. Jennett Jr.

Chairman, Natick Finance Committee

Tony Lista, Vice Chairman Cathi Collins Kenneth Hoyt
Jonathan Freedman, Secretary James Everett Jerry Pierce
Mari Barrera Bruce Gorton Richard Sidney
James Brown Robert Hickman Harlee Strauss

John Ciccariello John Horrigan



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Town Administrator's Budget Message & Update

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TOWN OF NATICK Massachusetts 01760

www.natickma.gov

Martha L. White Town Administrator

Michael Walters Young Deputy Town Administrator

TOWN ADMINISTRATOR'S REPORT TO THE 2010 FALL ANNUAL TOWN MEETING UPDATE REGARDING FISCAL YEAR 2011 BUDGET October 19, 2010

This memorandum provides Town Meeting members with an update regarding the FY 2011 budget using the most current revenue and expense information available, a look ahead at the balance of the fiscal year, and information regarding financial actions proposed at the 2010 Fall Annual Town Meeting.

FY 2011: From Spring ATM to Fall ATM

The Spring Annual Town Meeting approved a total General Fund budget of \$106,958,773 in support of FY 2011 operations. Three-plus months into the fiscal year, there have been few, and modest, changes in our revenue and expense projections.

Changes to Revenues: Spring ATM to Fall ATM:

Specifically, the only revenue change reflected in our current revenue projections is in the use of \$764,577 in Free Cash, all of which will be used for capital or other non-recurring needs. We anticipate receiving Free Cash certification from the Department of Revenue in advance of the start of Town Meeting; our estimated Free Cash amount is approximately \$3 million.

As we move forward in FY 2011, we will again be closely monitoring the State revenue outlook. Recent revenue figures have been consistent with or above state forecasts, however any dip in state revenue could portend a reduction – including possibly a mid-year reduction – in state aid to communities.

Changes to Expenses: Spring ATM to Fall ATM:

Three changes in the operating budget are requested under Article 1 (the FY 2011 Omnibus Budget).

1) <u>Police Salaries (Crossing Guards)</u>: In the originally approved FY 2011 budget, 9 Crossing Guard positions were funded; this was a reduction from the 10 funded positions in the FY 2010 budget. The Administration is proposing to fund two

- additional positions at a cost of \$22,292. The Police Department has indicated that these Crossing Guards will be assigned to Mill Street and Pitt Street.
- 2) <u>Comptroller Salaries</u>: When building the FY 2011 budget, we assumed a mid-range salary for the Comptroller, whereas a higher salary was offered to our recently hired Comptroller; \$15,000 is requested.
- 3) <u>Various Municipal Line Items for Personnel Board Employees:</u> Funding in the amount of \$63,512 is requested within the operating budget to fund one-time payments to non-union personnel; the payment would be equal to 2% of the employees' base pay and would not be added to their base pay. This group of employees, which includes all employees who are not members of a union, is quite varied in their pay, job responsibilities and schedule; a sampling of positions includes library pages, crossing guards, building inspectors, parking enforcement officers, health agents, gardening assistants, mid and top level managers and more. A total of 81 employees are eligible for this proposed payment. The payment is requested by the Personnel Board and Town Administrator because the non-union employees have not received a cost-of-living adjustment since July 2007, whereas all other general government employee groups have received such adjustments – to varying degrees – in each of the succeeding years. Three consequences have resulted: (1) some of the non-union supervisory personnel make less than the union employees whom they supervise (2) many of the salaries of this employee group are significantly lower than comparable positions in comparable communities and (3) this group of employees has been treated differently than their colleagues simply by virtue of not being unionized. Note that an additional \$98 is requested from Water/Sewer User Fees and \$1,231 is requested from Golf Course User Fees to fund the 2% payment for employees funded from those sources. A complete list of eligible employees and their proposed payments is included in the Finance Committee's material under Article 1.

In addition to these proposed operating budget expenditures, a number of non-recurring expenditures are proposed at this Town Meeting, including actions that represent fulfillment of previous commitments made to Town Meeting or enhanced conformance with the Town's Financial Management Principles.

1) Establish and Fund a Capital Stabilization Fund (Articles 2 and 3). These actions are intended to fulfill a policy objective of the Board of Selectmen and a subsequent commitment to Town Meeting regarding the use of revenues derived from the newly accepted local option taxes. Specifically, during debate regarding the adoption of a 0.75% local option meals tax and an additional 2% local option hotel/motel room tax, the Selectmen recommended approval of these taxes provided that the revenues be used to fund capital needs, including associated debt. During presentations to Town Meeting, the Administration committed to use the revenues consistent with the Selectmen's policy objective, and Town Meeting approved both local option taxes. The establishment of this Capital Stabilization Fund will provide transparency as to the amount of monies generated through the local option meals tax and the additional local option hotel/motel tax and ensures that the funds are used for capital/debt purposes only.

2) Funding of Capital Equipment and Improvements (Articles 9 and 10). The Town's Financial Management Principles stipulate that a minimum of 8% of general fund revenues - and ideally 10% - should be set aside annually to fund capital needs, inclusive of cash appropriations and the subject year's debt budget. We have not met the minimum target since FY 2008; recent capital spending, as a percent of general fund revenues, is as follows:

FY 2009: 7.07%

FY 2010: 7.18%

FY 2011: 7.04% (Based on capital spending proposed at this Fall

Annual Town Meeting)

While we will not meet the target number in FY 2011, the capital spending proposed at the Fall Annual Town Meeting is the largest single proposal since FY 2008; over \$3.8 million in capital spending is proposed. Most of this is proposed to be funded through debt, however, and the debt payments will not impact the budget until FY 2012 and beyond.

In evaluating and scheduling the requests of various departments, the Administration uses the following criteria, listed in their order of priority:

- a. Imminent threat to the health and safety of citizens or property
- b. Timely improvement/replacement of a capital asses to avoid inevitable additional future costs incurred through deferment
- c. Requirements of state or federal law or regulation
- d. Improvement of infrastructure
- e. Improvement of productivity/efficiency

In proposing this significant capital spending, we looked carefully at the vast number of capital needs that have been deferred in recent years. This issue has been a recurring cautionary theme in recent budget messages – that our failure to adequately fund our capital needs, while a reasonable short-term response to fiscal challenges, is not a sustainable pattern. The administration is committed to working toward adequately funding these needs.

Towards that end, we have recently engaged in a five-year outlook of our capital needs, their cost and method of funding (cash or borrowing), anticipated timing for that funding, and the resulting annual impact on our cash needs and debt budget. The objective of this analysis is to develop a funding plan to, as best as possible, meet our capital needs while maintaining a stable impact on the budget. That is, I anticipate that the result of this effort will be a recommendation to amend the Town's Financial Management Principles to (1) address the funding goals for "within levy" debt (that which is funded through the operating budget) separately from "outside levy" debt (that which is funded through debt exclusion, such as the

High School and Community/Senior Center) and (2) potentially adjust our target goals.

3) Acquisition of Land adjacent to Fire Station 4 (Article 11) and Disposition of the Former East School (Article 15). These two non-recurring spending proposals are also being put forward for Town Meeting's consideration; both are described in detail within the Finance Committee's recommendations for each Article.

A Look Ahead

While Natick seems to have weathered quite well the economic storm plaguing municipalities and states nationwide, we still face challenges ahead, including:

State Aid: The FY 2011 state budget uses nearly \$2 Billion of one-time (non-recurring) revenues. The extent to which the state will meet this shortfall in FY 2012 by reducing aid to cities and towns remains to be seen. We have forecasted a 10% reduction in local aid for FY 2012.

Collective Bargaining/Health Care Changes: The General Government and School Department continue to bargain with their unions (10 general government and 7 school). Progress is being made in this regard and we are hopeful that some settlements will be reached prior to the conclusion of this Fall Annual Town Meeting.

Realignment of Services: The Office of the Town Administrator annually undertakes a comprehensive review of one or two areas of municipal service delivery; last year we completed an analysis of our Emergency Medical Services. This year we are studying the delivery of Human Services as well as Facilities Maintenance and Management. This latter study will consider, among other things, opportunities to consolidate these services between the general government and school department. Work products completed to date can be found on the Town Administrator's page on the Town's website www.natickma.gov

Conclusion

Our conservative budgeting approach has served the Town well. At the last Spring Annual Town Meeting we not only were able to balance the Town's operating budget without use of one-time revenues from the Stabilization Fund and Overlay Surplus accounts but we also deposited \$1.6 million into the Stabilization Fund. We are by no means, however, riding easy. We must continue our fiscally prudent approach, while recognizing those areas of government where budget and staffing reductions have noticeably affected our ability offer the variety and quality of services that are valued by Natick's residents. The challenges brought about by the need to balance these objectives will be addressed with a reasoned approach, transparent debate and a view toward a stable future for the community.

	Fall 2010 War	rrant Articles	Hearing Vote	es	
Article	Warrant Article Title	Art. Sponsor	Fin Com Votes	Selectmen Votes	Planning Bd. Votes
Article 01	Omnibus Budget Fiscal 2011	Town Admin	Favorable Action	Favorable Action	
Article 02	Creation of Capital Stabilization Fund: Revenue from Meals Tax & Revenue From Hotel/Motel 2% Increase	Town Admin	Favorable Action	Favorable Action	
Article 03	Funding of Capital Stabilization Fund	Town Admin	Favorable Action	Favorable Action	
Article 04	Stabilization Fund	Town Admin	No Action	No Action	
Article 05	Collective Bargaining	Town Admin	Refer to Sponsor		
Article 06	Personnel Board Pay Plan	TA & Personnel Bd	No Action		
Article 07	Amend By-Law Article 24: Personnel By-Law	TA & Personnel Bd	Favorable Action	Favorable Action	
Article 08	Retiree Health Insurance	Town Admin	Favorable Action	Favorable Action	
Article 09	Capital Equipment	Town Admin	Favorable Action	Favorable Action	
Article 10	Capital Improvement	Town Admin	Favorable Action	Favorable Action	
Article 11	Acquisition of Land Adjacent to Fire Station 4	Town Admin	Favorable Action	Favorable Action	
Article 12	Unpaid Bills	Town Admin	No Action		
Article 13	Natick 360: Progress Report	Town Admin	Favorable Action		
Article 14	Home Rule Petition Regarding Duration of Contract with Police Chief	Town Admin	Favorable Action	Favorable Action	
Article 15	Home Rule Petition Regarding Disposition of Former East School	Town Admin	Favorable Action	Favorable Action	
Article 16	Home Rule Petition: Beer & Wine Licenses	Bd of Selectmen	Refer to sponsor	Refer to BOS	
Article 17	Home Rule Petition: Removal of Building Commissioner Position from Civil Service	Bd of Selectmen	Favorable Action	Favorable Action	Refer to Sponsor, Plan Bd., ZBA
Article 18	Amend Composition & Charge of High School Building Committee	Supt. of Schools	Favorable Action		
Article 19	Amend By-Law Article 40 - Town Reports and Records	Planning Board	Favorable Action		Favorable Action
Article 20	Amend By-Law Article 41 - Advance Actions by Town Boards on Town Meeting Warrant Articles	Paul E. Connolly, et al	Refer to Sponsor	Ref. to Spon. & Info Systems Adv. Bd.	
Article 21	Amend By-Law Article 60 - Fire Regulations	Town Admin	Favorable Action		
Article 22	Amend By-Law Article 74 - Junk Dealers	Town Admin	Favorable Action	Favorable Action	
Article 23	Amend By-Law Article 72 - Building Fees	Larry Forshner, et al	Refer to Sponsor	Indef. Post.	
Article 24	Amend By-Law Article 72 - Fences	Craig R. Oliver. et al	Favorable Action	Favorable Action	Refer to Planning Board
Article 25	Amend By-Laws: Construction Hours	Planning Board	No Recommend	Favorable Action	Favorable Action
Article 26	Street Acceptance: Main Street	Town Admin	Refer to TA	Refer to Town Administrator	
Article 27	Street Acceptance: North Main Street (portion)	Town Admin	Favorable Action	Favorable Action	
Article 28	Street Acceptance: E. Central (portion); W. Central (portion) Rt 135	Town Admin	No Action	No Action	
Article 29	Amend By-Laws: Create Sex Offender By-Law	Bd of Selectmen	Favorable Action	Favorable Action	
Article 30	Amend Zoning By-Laws: Off-Street Parking Construction & Acquisition Fund	Planning Board	Favorable Action	Favorable Action	Favorable Action
Article 31	Funding for Crossing Guard Positions	Michael Walz, et al	Refer to Sponsor	No Action	
Article 32	Consolidate School & Town Administrative Functions, Including but not Limited to Financial, Personnel, and Maintenance Functions	Patrick Hayes, et al	Favorable Action	Favorable Action	
Article 33	School and Municipal Budget Cooperation	Patrick Hayes, et al	No Action	No Action	
Article 34	Funding for Improvements to Oak Street Gravel Pit/Public Works Storage	Sarkis Sarkisian, et al	Refer to sponsor, TA, DPW, Rec Dept.	Indef. Post.	
Article 35	Funding for Improvements to Memorial Field/West Street at High School	Sarkis Sarkisian, et al	Refer to Sponsor	Indef. Post.	
Article 36	Acceptance of Drainage Easement - East Central St.	Paul R. Croft, et al	Favorable Action	Favorable Action	

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ARTICLE 1 Omnibus Budget

(Town Administrator)

To determine what sum or sums of money the Town will raise and appropriate, or transfer from available funds, for the operation of the government of the Town of Natick, including debt and interest, and to provide for a reserve fund for Fiscal Year 2011 (July 1, 2010 to June 30, 2011), and to see what budgets for Fiscal 2011 will be reduced to offset said additional appropriations, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 13-0-0 on September 30, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 1.

	Appropriated	Current TA	FinCom Rec'd	Difference
Police				
Salaries	5,248,018	5,270,310	5,248,018	(22,292)
Expenses	216,650	216,650	216,650	0
Other Chgs. & Expenses	10,500	10,500	10,500	0
Total Police	5,475,168	5,497,460	5,475,168	(22,292)

During the review of this article it was noted:

- Based on the recommendation of the Police Department, \$22,292 is proposed to be added to that department's budget to fund two additional crossing guard positions.
- These positions will be deployed at Mill Street and the Pitts Street intersection with Regina Pratt Way and the need for a comprehensive Town-wide plan for pedestrian safety was stressed.
- This item was also discussed under Article 31 as a citizen petition for a crossing guard at Pitt Street.

Comptroller					
Salaries		271,288	286,288	271,288	(15,000)
Expenses		25,150	25,150	25,150	0
	Total Comptroller	296,438	311,438	296,438	(15,000)

During the review of this article it was noted:

 Additional funds are proposed to be added to the Comptroller's budget to fund the salary for the recently hired Comptroller which is higher than the budgeted amount.

Employee Fringe				
Other Personnel Services	15,282,089	15,282,089	15,282,089	0
Other Personnel Services	18,750	18,750	18,750	0
Other Personnel Services	0	63,512	0	(63,512)
Total Employee Fringe	15,300,839	15,364,351	15,300,839	(63,512)

During the review of this article it was noted:

- An amount of \$63,512 funded from Free Cash is proposed to enable the Administration to award a one-time payment amounting to 2% of annual salary to all non-union personnel. (Two other groups funded below)Each employee Must be a current member of the Personnel Board Pay Plan
- The proposed payment would not be added to the base pay or to a benefits base, as this would be a one-time payment.
- Each must have been employed by the Town of Natick prior to July 1, 2010
- Each must have been part of a group of Personnel Board Employees whose wage scale had not been evaluated and/or adjusted in the recent past.
- All totaled, 81 employees are eligible for a total of \$64,480 worth of payments.
- These individuals, nearly all of whom are long-term highly valued employees, have received no salary increase for the past three years, while union personnel have all received increases.
- Many of these individuals are supervising personnel who are being paid higher salaries than these managers and, although a market survey conducted in 2005 indicated the performance range rates to be competitive within the market, funds have not been available since that study to raise these salaries within that range.

Utility Billing				
Salaries	100,948	101,046	100,948	(98)
Expenses	120,700	120,700	120,700	0
Total Utility Billing	221,648	221,746	221,648	(98)

During the review of this article it was noted:

• These are part of the 2% payments – only these are funded from the Water/ Sewer User Fees.

Sassamon Trace Operations				
Salaries	144,294	145,525	144,294	(1,231)
Expenses	457,998	457,998	457,998	0
Total Sassamon Trace	602,292	603,523	602,292	(1,231)

During the review of this article it was noted:

• These are part of the 2% payments – only these are funded from the Sassamon Trace User Fees.

Total Appropriation sought under Article 1	\$	102,133
And that to meet this appropriation, \$102,133 comes from the following sources:		
Free Cash		100,804
Water/Sewer User Fees		98
Sassamon Trace User Fees 1,7		
Total	\$	102,133

MOTION: (Requires a majority vote)

Move that the Town vote to appropriate the sum of \$102,133 as amendments to the following appropriations voted at the Annual Spring Town Meeting commencing on April 27, 2010 under Article 2 as follows:

Article 2, Motion B	Police Department - Salaries	\$ 22,292
Article 2, Motion E	Comptroller - Salaries	\$ 15,000
Article 2, Motion G	Employee Fringe - Other Personnel Services	\$ 63,512
Article 2, Motion H1	Utility Billing - Salaries	\$ 98
Article 2, Motion I	Sassamon Trace Operations - Salaries	\$ 1,231

And that to meet this appropriation, the sum of \$102,133 be raised from the following sources:

Free Cash	\$ 100,804
Water/Sewer User Fees	\$ 98
Sassamon Trace User Fees	\$ 1,231
TOTAL	\$ 102,133

Creation of Capital Stabilization Fund

(Town Administrator)

To see if the Town will vote to create a Capital Stabilization Fund for the purpose of funding any capital-related project, or pieces of capital equipment, or debt-service payment related thereto, as authorized by Chapter 40, Section 5B of the General Laws, as amended, or take other action relative thereto.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 21, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 2.

During the review of this article it was noted:

- The purpose of Article 2 is to authorize the creation of the Capital Stabilization Fund,
- The establishment of this Fund fulfills a policy objective of the Board of Selectmen, as well as a commitment to Town Meeting to (1) be transparent as to the amount of monies generated through the local option meals tax and the additional local option hotel/motel tax and (2) use these funds for capital/debt purposes only.
- Since municipalities are authorized to establish as many Stabilization funds as they wish, no approval from the State Attorney General is required for this Article.
- The Administration plans to add to this fund at each Fall Town Meeting once year-end receipt totals from these two taxes are known.
- No targets have been established for the new fund. Once a reasonable amount has been accumulated, funds will begin to be drawn for capital project funding as well as debt payments associated with the two debt exclusion projects.
- There was an expectation, based on discussion which surrounded the decision to adopt the additional hotel/motel tax, that some of the funds generated would be used to promote the Town and its hotels and businesses. An amount of \$40,000 was previously appropriated by Town Meeting as "seed money" for economic development and, with Town Meeting's approval that could be drawn from these funds or from some other source.
- The total amount determined to have been generated as a result of the two new taxes will be deposited in the new Capital Stabilization Fund. There is no plan to reduce the amounts should other local receipts revenues fall short.
- Several questions were raised regarding the fact that the revenues were generated in the previous fiscal year, but the appropriation to the new stabilization account would appear to be made from current fiscal year funds. There was concern that this should be tracked appropriately.

MOTION: (Requires 2/3 vote)

Move that the Town vote to create a Capital Stabilization Fund for the purpose of funding any capital-related project, or pieces of capital equipment, or debt-service payment related thereto, in accordance with Chapter 40, Section 5B of the General Laws, as amended.

Funding of Capital Stabilization Fund

(Town Administrator)

To see if the Town will vote to appropriate a sum of money from available funds for the purpose of supplementing the Capital Stabilization Fund under Article 2 of the warrant for Fall Annual Town Meeting of 2010, as authorized by Chapter 40, Section 5B of the General Laws, as amended, or take other action relative thereto.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 21, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 3, funding for the amount of \$307,913 total, \$237,617 from local option meals tax, \$70,296 from 2% increase of local option hotel/motel tax.

During the review of this article it was noted:

- The purpose of Article 3 is to authorize the appropriation of monies into the Capital Stabilization Fund.
- The total amount determined to have been generated as a result of the two new taxes will be deposited in the new Capital Stabilization Fund. There is no plan to reduce the amounts should other local receipts revenues fall short.
- Several questions were raised regarding the fact that the revenues were generated in the previous fiscal year, but the appropriation to the new stabilization account would appear to be made from current fiscal year funds. There was concern that this should be tracked appropriately.
- Based on year end data, the incremental revenue generated in fiscal 2010 from implementation of the two taxes was the following:

Local meals tax (0.75%): \$237,617 Hotel/motel tax increase (2%): \$70,296 **Total:** \$307,913

MOTION: (Requires 2/3 vote)

Move that the Town vote to appropriate the sum of \$307,913 to the Capital Stabilization Fund, and that sum of \$307,913 be raised from Tax Levy.

Stabilization Fund

(Town Administrator)

To see if the Town will vote to appropriate a sum of money from available funds for the purpose of supplementing the Stabilization Fund under Article 22 of the warrant for Annual Town Meeting of 1961, as authorized by Chapter 40, Section 5B of the General Laws, as amended, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 21, 2010, The Finance Committee recommends NO ACTION with regard to the subject of Article 4.

During the review of this article it was noted:

- The Administration was not proposing to appropriate any funds into Stabilization Fund.
- It was noted that Natick was one of very few communities which had added to their Stabilization Fund at the Spring 2010 Annual Town Meeting.

MOTION:

NO ACTION

Collective Bargaining

(Town Administrator)

To see if the Town will vote to raise and appropriate, or otherwise provide, the funds necessary to implement the Terms of Agreements reached between the Town and the following collective bargaining units:

- a) Public Employees Local Union 1116 of the Laborers International Union of North America Clerical unit
- b) Public Employees Local Union 1116 of the Laborers International Union of North America Public Works Laborers unit
- c) Public Employees Local Union 1116 of the Laborers International Union of North America Library employees
- d) Public Employees Local Union 1116 of the Laborers International Union of North America Recreation employees
- e) Supervisors and Administrators Association
- f) The Natick Patrol Officers Association
- g) New England Police Benevolent Association, AFL-CIO, Local 82
- h) New England Police Benevolent Association, Inc. Natick Police Dispatchers, Local 182
- i) Local 1707 International Association of Firefighters
- j) The Deputy Fire Chiefs Association

Or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 30, 2010, The Finance Committee recommends REFERRAL TO THE TOWN ADMINISTRATOR with regard to the subject of Article 5.

During the review of this article it was noted:

- The Town Administrator stated that she was hoping to have something to present regarding this Article before Town Meeting and might request the Finance Committee to convene prior to the start of that Meeting.
- If there is another hearing on this Article before or during Town Meeting the Finance Committee will provide an addendum info sheet at the next Town Meeting held.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 5 to the Town Administrator.

Personnel Board Pay Plan

(Town Administrator and Personnel Board)

To see if the Town, pursuant to the authority contained in Section 108A of Chapter 41 of the General Laws, will vote to amend the by-laws by adding to Article 24, Section 3, a new paragraph deleting certain position titles, adding new position titles and effecting changes in the salary ranges as presently established and will provide the money necessary therefore, or take any action relative thereto.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 14, 2010, The Finance Committee recommends NO ACTION with regard to the subject of Article 6.

During the review of this article it was noted:

Mr. Steve Levinsky, Chair, Natick Personnel Board, advised us that following discussions with the Town Moderator, the decision had been made to request No Action on Article 6, as the subject matter of the Article, which included a funding request, would more appropriately fit within Article 1.

MOTION:

NO ACTION

Amend By-Laws Article 24: Town Employees and Personnel Board (Town Administrator and Personnel Board)

To see if the Town will vote to amend Article 24 of the Town of Natick By Laws as follows:

- 1) In Section 7 Employee Benefits, subsection 7.1 Holidays, add a new paragraph at the end thereof to read as follows: "If the holiday falls on a Saturday, it will be observed on the preceding Friday, and if the holiday falls on a Sunday, it will be observed on the following Monday."
- 2) In Section 7 Employee Benefits, subsection 7.2.2, delete the subsection in its entirety and replace with the following:

"Vacations shall be granted on an accrual basis, with the prorated vacation awarded on the first day of each month, based on the following schedule:

Length of Service	Vacation
0-5 years	3 weeks
5-10 years	4 weeks
10+ years	5 weeks

Provided, however, that the Town Administrator shall have the discretion at the time of hire of new staff to grant vacation up to a maximum of (5) five weeks, based on the new hire's vacation earnings at his/her most recent position and market conditions affecting the Town's ability to attract qualified personnel."

3) In Section 7 – Employee Benefits, subsection 7.2.3, delete the subsection in its entirety and replace with the following:

"Vacation for a new employee shall be pro-rated based on the

number of full months worked in his/her first fiscal year of employment, provided however that vacation shall not be taken until after the probation period"

- 4) In Section 7 Employee Benefits, subsection 7.5 Bereavement Leave, delete the subsection in its entirety, and replace with the following: "In the event of death of a member of an employee's family (as defined below), the employee will be permitted to be absent without loss of pay based at the employee's straight time hourly rate of pay, as follows:
 - a. For the employee's parents, children, spouse or co-habitating significant other five (5) days
 - b. For the employee's siblings, grandparents, grandchildren, aunts, uncles, parents-in-law and siblings-in-law three (3) days."
- 5) In Section 3 Classification, subsection 3.2, add a new sentence at the end thereof to read as follows: "Provided however that the Town Administrator, pursuant to the Employee Evaluation procedure described in Section 9 and subject to available funds, may award a bonus to those employees whose work exceeds expectations; said bonus shall not be added to base pay."

Or take other action relative thereto.

<u>RECOMMENDATION</u>: By a vote of 13-0-0 on September 14, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 7.

During the review of this article it was noted:

- While an increase in the vacation time for non-union personnel is proposed, a change in the accrual method is proposed as well. That is, the vacation would accrue on a pro-rated basis on the first day of each month. At present, and with all unions, all vacation is awarded on the first day of the fiscal year (or calendar year in the case of public safety unions). This can and has proven quite costly if a person leaves the Town's employment shortly after the full vacation accrual is awarded.
- This Article provides an option for the Town Administrator to award a bonus to individual employees whose work exceeds expectations, provided this conforms to budgetary constraints;
- This Article also provides clarification, revision and codification of policies and procedures relating to observance of holidays which fall on weekend days; bereavement leave and vacation accrual (See the summary of vacation accruals below).
- Added discretion for the Town Administrator to grant additional vacation time when appropriate, or indicated, in order to enhance recruitment for key positions.

Member questions and discussion included the following:

- Clarification was requested regarding the role of the Board of Selectmen regarding any bonus proposed by the Town Administrator for the three positions appointed by that Board (Police Chief, Fire Chief and Comptroller).
- Some concerns were expressed regarding safeguards against any potential for abuse of the additional latitude to award bonuses being granted to the Town Administrator. The budgetary limit on available funding was identified to be an effective safeguard.
- Any bonus granted under this provision would contribute to pension benefit calculation.
- A question was raised as to why the vacation accrual of non-union library personnel was not being brought into line with other personnel. This will be explored further by the Personnel Board.

SEE REDLINES OF BYLAW CHANGES & VACATION ACCRUALS BELOW.

MOTION: (Requires majority vote)

Move that the Town vote to amend Article 24 of the Town of Natick By Laws as follows:

- 1) In Section 7 Employee Benefits, subsection 7.1 Holidays, add a new paragraph at the end thereof to read as follows: "If the holiday falls on a Saturday, it will be observed on the preceding Friday, and if the holiday falls on a Sunday, it will be observed on the following Monday."
- 2) In Section 7 Employee Benefits, subsection 7.2.2, delete the subsection in its entirety and replace with the following:

"Vacations shall be granted on an accrual basis, with the pro-rated vacation awarded on the first day of each month, based on the following schedule:

Length of Service	Vacation
0-5 years	3 weeks
5-10 years	4 weeks
10+ years	5 weeks

Provided, however, that the Town Administrator shall have the discretion at the time of hire of new staff to grant vacation up to a maximum of (5) five weeks, based on the new hire's vacation earnings at his/her most recent position and market conditions affecting the Town's ability to attract qualified personnel."

- 3) In Section 7 –Employee Benefits, subsection 7.2.3, delete the subsection in its entirety and replace with the following: "Vacation for a new employee shall be pro-rated based on the number of full months worked in his/her first fiscal year of employment, provided however that vacation shall not be taken until after the probation period"
- 4) In Section 7 Employee Benefits, subsection 7.5 Bereavement Leave, delete the subsection in its entirety, and replace with the following: "In the event of death of a member of an employee's family (as defined below), the employee will be permitted to be absent without loss of pay based at the employee's straight time hourly rate of pay, as follows:
 - a. For the employee's parents, children, spouse or co-habitating significant other –five (5) days
 - b. For the employee's siblings, grandparents, grandchildren, aunts, uncles, parents-in-law and siblings-in-law three (3) days."
- 5) In Section 3 Classification, subsection 3.2, add a new sentence at the end thereof to read as follows: "Provided however that the Town Administrator, pursuant to the Employee Evaluation procedure described in Section 9 and subject to available funds, may award a bonus to those employees whose work exceeds expectations; said bonus shall not be added to base pay."

REDLINED PARAGRAPHS

ARTICLE 24

TOWN EMPLOYEES AND PERSONNEL BOARD

Section 3 Classification

3.2 The Pay Plan shall fix the compensation for each employee covered under the Personnel Bylaw. Provided however that the Town Administrator, pursuant to the Employee Evaluation procedure described in Section 9 and subject to available funds, may award a bonus to those employees whose work exceeds expectations; said bonus shall not be added to base pay.

Section 7 Employee Benefits

7.1 Holidays

All "Full-Time" and "Regular Part-Time" employees shall be paid for the following holidays, if such employee has been in a regular pay status during the pay period preceding said holiday:

New Year's Day Memorial Day

Martin Luther King Day Independence Day

Washington's Birthday Labor Day

Patriot's Day Columbus Day

Veteran's Day Thanksgiving Day

Christmas Day

Whenever any of the holidays listed above fall on an employee's day off or during vacation, the employee shall receive a compensatory day off in lieu of said holiday. Said compensatory day off shall be taken prior to the end of the fiscal year at a time approved by the Department Head.

If the holiday falls on a Saturday, it will be observed on the preceding Friday, and if the holiday falls on a Sunday, it will be observed on the following Monday.

7 2 Vacations

- 7.2.1 Vacations shall be calculated based upon the fi scal year of the Town. Vacations shall be based upon the length of service as of the anniversary date of employment of each employee.
- 7.2.2 Vacations shall be granted based upon length of service as follows:

Service on July 1st: Less than 3 months

Less than 3 months 0 days

3 months, but less than 12 months 1 day for each m onth of service in excess of 3 m onths service

12 months but less than 5 years 10 days

5 years but less than 10 years	15 days
	~
10 years but less than 20 years	20 days
20 years or more	25 days
20 years or more	25 day

Vacations shall be granted on an accrual basis, with the pro-rated vacation awarded on the first day of each month, based on the following schedule:

	Length of Se	rvice	Vacation
	0-5 years	3	weeks
5-10	years	4	weeks
	<u>10+ years</u>	5	weeks

Provided however that the Town Adm inistrator shall have the discretion at the time of hire of new staff to grant vacation up to a maximum of (5) five weeks, based on the new hire's vacation earnings at his/he r most recent position and market conditions affecting the Town's ability to attract qualified personnel.

7.2.3 Vacation for a new employee shall not be taken until after the probation period.

7.2.3 Vacation for a new employee shall be pro-rated based on the number of full months worked in his/her first fiscal year of employment, provided however that vacation shall not be taken until after the probation period.

7.5 Bereavement Leave

In the event of death of a m ember of an em ployee's immediate family, the em ployee will be permitted to be absent for three (3) consecutive calendar days without loss of pay based at the employee's straight time hourly rate of pay. The immediate family is defined as parents, spouse, parents of spouse, sisters and br others of spouse, grandparents, grandchildren, children, brothers and sisters of the employee, brothers in law and sisters in-law of the employee.

In the event of death of a member of an employee's family (as defined below), the employee will be permitted to be absent without loss of pay based at the employee's straight time hourly rate of pay, as follows:

- <u>a. For the employee's parents, children, spouse or co-habitating significant other five (5) days</u>
- b. For the em ployee's siblings, grandpare nts, grandchildren, aunts, uncles, parents-in-law and siblings-in-law three (3) days.

SUMMARY OF VACATION ACCRUALS BY EMPLOYEE GROUP

Cleric	al Di	ispatchers			
	1-5 years	2 weeks		1-5 years	2 weeks
5-10	years	3 weeks	5-10	years	3 weeks
	10 or more	4 weeks		10 or more	4 weeks
20	or more	5 weeks			
DPW	Laborers	DPW		Supervisors	
1-5	years	2 weeks	1-5	years	2 weeks
5-10	years	3 weeks	5-10	years	3 weeks
5 10	10 or more	4 weeks	2 10	10 or more	4 weeks
	20 or more	5 weeks		20 or more	5 weeks
	20 01 11101	5 1, 5 5 115		20 01 111010	0 11 00115
Firefig	ghters Fi	re		Deputies	
	1-5 years	2 weeks		1-5 years	2 weeks
5-10	years	3 weeks	5-10	years	3 weeks
	10 or more	4 weeks		10 or more	4 weeks
	20 or more	5 weeks		20 or more	5 weeks
Police	Officers	Police		Superior Office	cers
	1-5 years	2 weeks		1-5 years	2 weeks
5-10	years	3 weeks	5-10	years	3 weeks
	10 or more	4 weeks		10 or more	4 weeks
	20 or more	5 weeks		20 or more	5 weeks
Recrea	ation and Park	S			
	1-5 years	2 weeks			
	5-10 years	3 weeks			
	10 or more	4 weeks			
	20 or more	5 weeks			
	= 0 01 11101 0	2 30115			

Library

4 weeks vacation per year provided they worked at least 30 weeks in preceding year

Retiree Health Insurance

(Town Administrator)

To see if the Town, pursuant to the provisions of Chapter 32B, Section 9E of the Massachusetts General Laws, and any other applicable authority, will vote to authorize payment of other than fifty percent of the premium for any contributory group hospital, surgical, medical, dental and other health insurance offered to employees retired from the service of the Town, and their dependents and/or surviving spouses;

or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 11-0-1 on September 30, 2010, the Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 8.

During the review of this article it was noted:

- The Town Administrator referred the members to the chart which summarizes the proposal to modify the Town's funding of Retiree health insurance.
- The Town has been paying a supplement directly to the Retiree for the cost of retiree health insurance since an initial vote in 1936 and the cost of this has risen to the point where at this time the 50% of the cost of Medicare Part B is approaching \$50 per month or \$600 per year being paid directly to each Retiree.
- In order to avoid the necessity of issuing 1099 tax forms to all recipients, which would be triggered when the \$600 threshold was reached, the Administration is proposing to change the way these contributions are paid out.
- The objective would be to provide the same total dollar value to each retiree, but to make the 50% Medical Part B supplemental payment directly to the company, thereby avoiding a taxable event for each individual.

Column >>>	Α	В	С	D	D x 12	(B + D)	(B + D) / A
Healthcare Plan Name	MONTHLY Medicare Supplement TOTAL Cost	MONTHLY Medicare Supplement ~ 50% Paid by Town to Insurance Company	MONTHLY Medicare Part B TOTAL Cost	MONTHLY Medicare Part B @ 50% Reimburse to Retiree by Town	ANNUAL Medicare Part B @ 50% Reimburse to Retiree by Town	NEW MONTHLY Medicare Supplement Paid Directly to Insurance Comp. by Town	NEW MONTHLY Medicare Supplement % Paid to Insurance Comp. by Town
Medex III	432.00	216.00	96.40	48.20	578.40	264.20	61.16%
HPHC Medicare Enhance	406.00	203.00	96.40	48.20	578.40	251.20	61.87%
Tufts Medicare Compliment	372.00	186.00	96.40	48.20	578.40	234.20	62.96%
Managed Blue for Seniors	413.23	206.62	96.40	48.20	578.40	254.82	61.66%
Tufts Medicare Preferred HMO	207.00	103.50	96.40	48.20	578.40	151.70	73.29%
Fallon Senior Plan	238.00	119.00	96.40	48.20	578.40	167.20	70.25%
HP First Seniority Freedom PFFS	293.00	146.50	96.40	48.20	578.40	194.70	66.45%
Medicare HMO Blue	345.33	172.67	96.40	48.20	578.40	220.87	63.96%

MOTION: (Requires majority vote)

Move that the Town, pursuant to the provisions of Chapter 32B, Section 9E of the Massachusetts General Laws, and any other applicable authority, vote to authorize payment of other than fifty percent of the premium for contributory group hospital, surgical, medical, and other health insurance offered to employees retired from the service of the Town, and their dependents and/or surviving spouses; specifically, that the Town's contribution toward the Medicare Part B costs for said retirees, dependents and/or surviving spouses shall be reduced from 50% to 0%, and that the Town's contribution to the Medicare Supplement Plan for said retirees, dependents and/or surviving spouses shall be 50% of the cost of said Supplement Plan plus an amount equal to 50% of the cost of the least expensive Medicare Part B plan.

ARTICLE 9 Capital Equipment

(Town Administrator)

To see if the Town will vote to raise and appropriate, or otherwise provide, a sum or sums of money as may be required for capital equipment for the various departments of the Town of Natick, determine whether this appropriation shall be raised by borrowing or otherwise, or otherwise act thereon.

#			
π	Proposed Item	Amount	Funding Source
1	Natick Public Schools	21,000	Free Cash
	REPLACE NSD 81		
A	NSD 81 is used for school maintenance purposes and daily activismaintenance crew. It is 15 years old and has reached the end of increasingly required repairs and has as a result been out of serve The vehicle has approximately 85,000 miles on it. During the review of this article it was noted: • This is a multi-purpose van and is equipped to carry large sheets of plywowill also be a multi-purpose vehicle and will be similarly equipped but with locksmith, door and window hardware and carpentry tools to be carried so	its useful lifice. od and glass. The control of the added feature.	e. It has The new vehicle
2	Police Department CRUISER REPLACEMENT	62,360	Free Cash
	Department. Rather than replace 5 cruisers once a year, the DPW use and has found that the Town can afford to replace 2 cruisers the fall. All cruisers are run to 100,000 miles and then get replace below 100,000 miles are transferred to another function in the Po	now and 2 ed or if they	cruisers in remain
A	 During the review of this article it was noted: These vehicles operate 24/7. While in the past, there was a "hand me dow police vehicles to other town departments, this was being discontinued to f There were questions raised by a member on potential leasing options, and Administration would review a recent evaluations on leasing vehicles. 	n" program to it into the "gro	o transfer older een" program.
3	 During the review of this article it was noted: These vehicles operate 24/7. While in the past, there was a "hand me dow police vehicles to other town departments, this was being discontinued to f There were questions raised by a member on potential leasing options, and 	n" program to it into the "gro	o transfer older een" program.

4	Public Works - Highway	50,000	G/F Borrowing
	H-52 is the Department's primary vehicle used to install and take signs. The current vehicle is a 2000 Ford F-350 chassis, but an o	older body w	ypes of road as pieced
В	together by the Department of Public Works after the previous tradestroyed in a snow storm. This vehicle serves a variety of function including snow plowing and street line painting. The vehicle has miles on it.	ons for the l	DPW,
	During the review of this article it was noted: • A DPW road painting/lining vehicle was inspected. The body of this truck and the chassis is rusting. Ordering a truck of this type has a long lead tin advance. It will be specially equipped with painting equipment but is still	ne, possible a	year in
5	Public Works - Highway	15,000	Free Cash
	GUARDRAIL (Various Locations)		
	This is an annual request from the Department of Public Works to guardrails along various streets and highways within the Town. To purchase should be made regularly to ensure that motorists are Natick roadways. An increase of \$5,000 above last year's appropriation work which was unable to be completed with last year's an	This ongoing properly pro riation is rec	g capital otected along quested to
A	During the review of this article it was noted: Guard rail Locations 1) North Main @ Kinsman (New) 2) Pleasant Street (South Natick around #56 (New) 3) Replace more Panels & posts at the DPW complex 4) Repair some panels & posts at Hartford & Bishop St 5) Repair a section at the Recycling Center 6) Replace some post on Woodland St by Clover Ln.		
6	Public Works - Highway	10,000	Free Cash
	REPLACE DUMPSTERS		
	This is an annual request from the Department of Public Works to unsafe dumpsters at municipal and school facilities. This ongoing purchase should be made regularly, as it and is important to make trash collection on municipal properties.	g capital eq	uipment
A	 During the review of this article it was noted: DPW proposes to purchase two large dumpsters and one small dumpster. cycling of dumpsters. Mr. Collins pointed out that DPW continues to mak dumpsters, and in one case have ordered a new bottom (which we inspecte bottom to an existing, but rusting dumpster. 	e every effort i	to repair aging
7	Public Works - Land, Facilities & Natural Resources	25,000	Free Cash
	IRRIGATION CONTROLLER		
A	This request will fund a controller which will monitor and allow to amount of water used irrigate the 13 fields/sites throughout the such controller is installed as part of the irrigation systems for the guidelines and formal regulations are still pending, the Department Protection has notified both the Water Division and the Environm Officer that the Town will be subject to conservation requirement public facilities. This controller will allow us to comply with those	Town. Currate Town. Altent of Environmental Composite regarding	ently, no hough onmental oliance irrigation of

8	Board of Health	22,000	Free Cash				
	REPLACE HEALTH-2						
A	This would replace the current 1999 Ford Taurus with a pick-up truck capable of meeting all of the department's needs, including the hauling of the Board of Health and Medical Reserve Corps emergency trailer. The current vehicle, a former police cruiser, has reached the end of its useful life and has rusted chassis on the underbody. The vehicle has approximately 57,000 miles. It is not able to haul the emergency trailer.						
9	Town Clerk	100,000	Free Cash				
	PRESERVATION OF HISTORICAL RECO	ORDS					
A	This is the first request for a multi-year project to restore and proceed for the Town of Natick. This includes, but is not express! Meeting Records, Birth, Marriage and Death Certificates, as well records which the Town is legally required to keep in perpetuity. records have not been restored, dating as far back as 1719. The scope of the project includes an information log for the book book, cleaning the pages, repairing the pages, de-acidifying the prebinding the books, as well as providing a 35mm security film at the record. The total cost of this project has is approximately \$712,300, if in period, assuming a 3% inflation factor. Many of these records had and taking affirmative action now to preserve them is essential if is to continue performing its mandated function of providing these people. Once preserved these records should not need further up 400 years. The year one request is for \$100,000.	y limited to, as other per Nearly three, dismantling aper, re-sew nd scanned aplemented eve never beef the Town Cose resources	all Town rmanent c centuries of g the existing ring and CD image of over a 5-year en preserved, lerk's office to the				
	SEE RESTORATION DETAILS SHEET BELOW						
10	Community Development	22,000	Free Cash				
	REPLACE CD-2						
A	This would replace the current 2000 Ford Taurus with a pick-up SUV capable of meeting all of the department's needs. The current cruiser, has reached the end of its useful life and has rusted chat The vehicle has approximately 55,000 miles.	nt vehicle, a	former police				

<u>RECOMMENDATION:</u> By a vote of 11-1-1 on September 30, 2010 the Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 9 for the amount of \$377,360 funded as noted in the motion below.

Funding Sources		Motion
Free Cash	277,360	${f A}$
Tax Levy Borrowing	100,000	В
Total Funding for Appropriations under Article 9	377,360	

MOTION A: (majority vote required)

Move that the Town vote to appropriate the sum of \$277,360 to be expended under the direction of the Natick Public Schools for the purpose of funding a maintenance vehicle, under the direction of the Police Department for the purpose of funding police cruisers, under the direction of the Department of Public Works for the purpose of funding the purchase of guardrails, dumpsters and an irrigation controller, under the direction of the Board of Health for the purpose of funding an inspectional services vehicle, under the direction of the Town Clerk for the purpose of funding the preservation and restoration of historic records and under the direction of the Department of Community Development for the purpose of funding an inspectional services vehicle, individually shown as items 1, 2, 5, 6, 7, 8, 9, and 10 in the table on pages 17-19 of the 2010 Fall Annual Town Meeting Recommendations of the Natick Finance Committee, and that to meet this appropriation the sum of \$277,360 be raised from Free Cash.

MOTION B: (two-thirds vote required)

Move that the Town vote to appropriate the sum of \$100,000 to be expended under the direction of the Fire Department for the purpose of funding a replacement to deputy chief's command vehicle, and under the direction of the Department of Public Works for the purpose of funding a heavy duty pickup-truck, individually shown as items 3 and 4 in the table on page 16 of the 2010 Fall Annual Town Meeting Recommendations of the Natick Finance Committee, and that to meet this appropriation the Treasurer with the approval of the Board of Selectmen is authorized to borrow \$100,000 under Massachusetts General Laws Chapter 44, Section 7, as amended, or any other enabling authority and to issue bonds or notes of the Town therefore aggregating not more than \$100,000 in principal amount and that the Town Administrator with the approval of the Board of Selectmen is authorized to take any action necessary to carry out this program.

Article 9 - Capital Equipment - 2010 Fall Annual Town Meetin
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Item#	<u>Department</u>	<u>Item</u>	Funding Source		Amount
1	Public Schools	Replace NSD 81	Free Cash	\$	21,000
2	Police	Replacement of Police Cruisers	Free Cash	\$	62,360
3	Fire	Replace Car 2	Borrowing	\$	50,000
4	DPW	Replace H-52	Borrowing	\$	50,000
5	DPW	Replace Guardrails	Free Cash	\$	15,000
6	DPW	Replace Dumpsters	Free Cash	\$	10,000
7	DPW	Irrigation Controller	Free Cash	\$	25,000
8	Health	Replace Health-2	Free Cash	\$	22,000
9	Town Clerk	Records Preservation	Free Cash	\$	100,000
10	Comm. Dev.	Replace CD-2	Free Cash	\$	22,000
Total A	propriation un	der Article 9		\$	377,360
Funding	Sources				
Free Cash		(Motion A)		\$	277,360
Tax Levy Borrowing		(Motion B)		\$	100,000
Total Fu	Fotal Funding for Appropriations under Article 9				377,360

Town of Natick - Town Clerks Office Proposed Schedule for Restoration of Historical Documents

Year	Document	Conserve	35mm	CD
Y1-1	Index - Marriage Intentions 1865-1917	802	100	75
Y1-2	Index-Births 1843-1862	810	100	75
Y1-3	Index-Births 1863-1920	926	125	100
Y1-4	Index - Marriages	804	100	75
Y1-5	Index - Marriages 1873-1920	892	125	100
Y1-6	Index - Deaths 1871-1921	897	125	100
Y1-7	Births, Marriages, Deaths 1720-1747 *	625	100	75
Y1-8	Births, Marriages, Deaths 1736-1846 * (2 vol)	1,269	150	125
Y1-9	Births, Marriages, Deaths 1843-1849 *	550	100	75
Y1-10	Births Vol. 3, 1850-1879 * (2 vol)	1,296	150	125
	Births Vol. 4, 1880-1891*	850	125	100
	Births Vol. 5, 1892-1920 * (2 vol)	1,351	150	125
Y1-13	Birth Records of Dr. J.F. Burke c. 1922-1930	694	100	75
Y1-14	Deaths Vol. 2, 1850-1885	1,126	150	125
	Deaths Vol. 3 sections missing	550	100	75
	Deaths Vol. 4, 1893-1921 * (2 vol)	1,297	125	100
	Marriages Vol. 1, 1736-1844 copy (2 vol)	1,271	100	75
	Births Vol. 1, 1732-1843 copy (2 vol)	1,247	125	100
	Deaths Vol. 1, 1743-1850 copy	828	125	100
	Marriages Vol. 2, 1850-1892	1,234	150	125
Y1-21	Marriages Vol. 3, 1893-1917 (2 vol)	1,297	150	125
	Marriages Vol. 4, 1918-1920 *	525	100	75
	Combine above two vols	1,625	175	150
	Birth Deposition Vol. 1, 2 & 3 combined	897	150	125
	Intentions of Marriage 1844-1917	1,232	175	150
	Births Vol. 9, 1991	646	100	75 450
	Land Grants to Proprietors 1719	940	175	150
	Proprietor's Records 1723-1787	834	125	100
	Town Meeting Records Vol. 2, 1803-1837 Accounting Records 1781-1851, Vol. 3	1,219 928	175	150
			150	125
	State & Military Aid 1892-1897 Register of Voters Book A, c. 1880-1884	512 787	100 125	75 100
	Treasurer's Acts, Fences & Strays . 1805-1857	760	100	75
	Property Maps 1742-1763	3,000	100	75 75
	Town Meeting Vol. 3, 1838-1857	1,320	250	225
	Town Meeting Vol. 4, 1857-1876	1,485	350	325
	Town Meeting Vol. 4 (cont.) 1863-1868	550	100	75
	Town Meeting Vol. 5, 1876-1912	1,636	350	325
	Town Meeting Vol. 6, 1912-1919	1,045	200	175
	Town Meeting Vol. 7, 1919-1922	722	125	100
	Town Meeting Vol. 8, 1922-1930	964	200	175
	Town Meeting Vol. 9, 1931-1938	901	200	175
Y1-43	Town Meeting Vol. 10, 1938-1946	888	200	175
	Town Meeting Vol. 11, 1947-1952	905	200	175
Y1-45	Town Meeting Vol. 12, 1952-1958	905	200	175
Y1-46	Town Meeting Vol. 13, 1958-1963	905	200	175
	Town Meeting Vol. 14, 1963-1967	852	200	175
Y1-48	Town Meeting Vol. 15, 1968-1971	832	200	175
Y1-49	Old Misc. Records 1853-1868	1,265	300	275
Y1-50	Selectmen minutes 1887-1893	897	150	125
Y1-51	Parish of Natick Treasurer's Book 1756-1818	1,073	150	125
Y1-52	Birth Volumes beginning in 1873 (14 vols)	25,200	4,200	3,850
52				
· -	Sub-Totals	76,866	12,100	10,475

Year		Conserve	35mm	CD
Year 2				
42 vols Birt	h 1873-1945	75,600	12,600	11,550
Total (conserva	ition, film, CD):	99,750		
		_		
Year 3				
44 vols. Birth	1873-1945	79,200	13,200	12,100
Total (conserva	ition, film, CD):	104,500		
Year 4	4064 4000			
63 vols. Marriag		75,600	12,600	11,025
Total (conserva	ition, film, CD):	99,225		
Year 5	4			
48 vols. Births (a		86,400	14,400	13,200
Total (conserva	ition, film, CD):	114,000		
Year 6				
72 vols. Death	c 1061 1000	100 000	18,000	16,200
		108,000 142,200	16,000	10,200
Total (conserva	ition, illin, CD).	142,200		
Year	Total / Yr	Conserve	35mm	CD
Year 1	99,441	76,866	12,100	10,475
Year 2	99,750	75,600	12,600	11,550
Year 3	104,500	79,200	13,200	12,100
Year 4	99,225	75,600	12,600	11,025
Year 5	114,000	86,400	14,400	13,200
Year 6	142,200	108,000	18,000	16,200
Sub-To	otals	501,666	82,900	74,550
Years 1-6 Total	659,116	_		

Scope of work

- Create and maintain an information log for each volume. This log is used to identify the volume throughout the restoration process.
- 2. Dismantle bindings of existing books
- 3. Surface dry clean all the paper as necessary
- Repair and restore This includes all of the work necessary to repair and restore the materials including reinforcing weak sheets, repairing or replacing index tabs and flattening any sheets.
- 5. Deacidfy the paper
- 6. Resew and/or Rebind
- 7. Title Stamping
- . Treatment Report

Capital Improvement

(Town Administrator)

To see if the Town will vote to raise and appropriate, or otherwise provide, a sum or sums of money to implement a Capital Improvement Program, to protect the physical infrastructure of the Town of Natick, determine whether this appropriation shall be raised by borrowing or otherwise, or otherwise act thereon.

#	Proposed Item	Amount	Funding Source
1	Natick Public Schools	450,000	G/F
	JOHNSON- REPLACE BOILERS		Borrowing

Boilers #1 and #2 at Johnson Elementary School have reached the end of their useful life, and are in need of replacement. This request would replace both boilers (now over 50 years old) with modern, energy efficient boilers. It is anticipated that these boilers will contribute both to energy conservation and cost savings in the operating budget.

During the review of this article it was noted:

- The Johnson boilers are original equipment to the building in 1949. They are over 60 years old. They are cast iron boilers with an average life of 30-35 years.
- They are experiencing increased maintenance and operational costs due to many parts having to be fabricated. They have plugged two sections of one boiler due to cracks and are experiencing increased leaks, maintenance and operational costs.
- This project will look into converting the building heating system from steam to hot water. This would increase energy efficiency and building comfort significantly.
- Improved energy efficiencies with new windows at Johnson School will qualify for (MSBA) reimbursement of 43% of the costs under the Green Repair program.
- While there are no plans to discontinue the use of Johnson School, it was noted that the new boilers could be redeployed to another school.

Replacement of Johnson School 1949				
Steam Boilers with New Hot Water Boilers				
Project Phase Cost Estimate				
Asbestos remediation		25,000		
Demolition	24,000			
New boilers (2)	160,000			
New distribution pumps	24,000			
New interconnect & distribution pipir	40,000			
Electrical		20,000		
Insulation		20,000		
Chimney liner	6,000			
Construction Sub	o-Total	313,000		
Contingency 10%		600		
DDC Controls		6,500		
Engineering		50,000		
	Total	406,100		
Natural gas supply upgrade option		20,000		
l atarar gas supply apgrade option	Total	412,600		
Robert Graham 09-09-10 34	iotai,	412,000		

2	Natick Public Schools	275,000	G/F
	MEMORIAL- REPLACE FIRE ALARM SYSTEM		Borrowing

Memorial Elementary currently has a Fire Alarm system which does not comply with fire and building code requirements. This would replace the fire alarm system for the entire building with a modern, code compliant and ADA compliant system.

During the review of this article it was noted:

- The fire alarm at Memorial was installed in 1970.
- *The protection includes only heat detectors and pull stations by the exit doors.*
- The system was discontinued about 25 years later. Parts are no longer available.
- The changes will include the main control panel and the field devices, smoke and heat detectors as well as new wiring.
- This is a life safety issue.
- Estimate is \$3.00 per sq. ft. based on past two projects plus design and construction oversight.

3	Natick Public Schools	200,000	G/F
	JOHNSON- REPLACE EXTERIOR WINDOWS		Borrowing

Johnson Elementary currently has single-pane, lite steel frame windows. These windows, which are in generally poor condition, are also energy inefficient and leak so that drafts and water comes into the building, further weakening the efficiency of the heating system. This proposal would replace those windows with double glazed aluminum windows. These new windows would be easier to use, more durable and form much tighter seals, thus increasing the comfort and energy efficiency to students and teachers of the school.

During the review of this article it was noted:

- The exterior steel and wooden windows are 1949 vintage.
- They are energy inefficient and leak water and condensate into the rooms.
- Most do not operate.
- Estimates were updated with a building envelope specialist.
- Improved energy efficiencies with new windows at Johnson School will qualify for (MSBA) reimbursement of 43% of the costs under the Green Repair program.
- Funding must first be authorized by the Town for this work before reimbursement may be received.
- Engagement of an Owner's Project Manager (OPM) is a requirement of participation in the Green Repair program.

Johnson School Window Replacement Estimate								
Area	# of	Size in s.f.	Removal /s.f.	Disposal /s.f.	Install /s.f.	Total /s.f.	Cost / Window	Total Cost
Classrooms	51	80	5.00	2.00	16.00	23.00	1,840	93,840
Corridors	13	20	5.00	2.00	15.00	22.00	440	5,720
Offices	10	20	3.00	2.00	15.00	20.00	400	4,000
Gym	17	30	8.00	2.00	18.00	28.00	840	14,280
Library	13	30	5.00	2.00	20.00	27.00	810	10,530
Misc.	11	25	5.00	2.00	15.00	22.00	550	6,050
TOTALS	115							134,420
					Conti	ngency	15%	20,163
5/2/2010						Design		35,000
R. Graham				7	otal Es	timate		189,583

A

Α

4	Police Department	150,000	G/F		
•	RECONFIGURE DISPATCH CENTER	130,000	Borrowing		
A	Originally, this was part of a larger request reconfigure the overall disparresponse, accuracy and user productivity. However, this request is now main console in the dispatch center. The current console, made by Mot warranty and servicing and parts are becoming increasing difficult. A new A complete dispatch reconfiguration is not being proposed at this time for the consolidation and potential regionalization of dispatching function During the review of this article it was noted: • Although \$150,000 is being proposed to fund replacement of the addispatch center, these funds will only be expended if failure of the dispatch center, these funds will only be expended if failure of the consolidation and regionalization of dispatching operations and achieved within approximately three years. • The warranty on the existing equipment is about to expire and set increasingly difficult to obtain. • Emergency backup support available from the State Police which needs on a short-term basis in the event of the console's failure we Mallozzi a volunteer Communications Specialist.	only for the replace orola, will no longe two console should late as the Town contons in the near-to-remain console in the console appears to boring communities is optimistic that this evice and replacement could meet certain	ement of the r be under ast 10 years. Sinues efforts mid future. Town's be imminent. of s may be ent parts are essential		
5	Public Works - Engineering ROADWAY IMPROVEMENTS OAK STREET	2,000,000	G/F Borrowing		
A	Oak Street is in serious need of reconstruction after various utility improvements. This request would reconstruct Oak Street, install granite curbing on both sides of the roadway, rebuild and extend sidewalks, improve the existing drainage and improve various intersections. These improvements will improve the vehicle ride-ability and pedestrian safety on Oak Street and reduce maintenance costs. **During the review of this article it was noted:** • A 5-year moratorium on any opening of the road for utility work is permitted following a project such as this. • The plan will create two bike lanes and sidewalks along only one side due to cost constraints. • The areas of Oak Street that are covered by this project are: 1. Oak St. North from East School Driveway to the Wayland Line. 2. Oak St. South from Bacon St. to Keane Rd. • The intersection between these two areas will be done during the Rte. 9 / Oak St. reconstruction project.				
6	Public Works - Engineering ROUTE 27 TEMP. PAVEMENT RESTORATION	120,000	G/F Borrowing		
A	This will include portions of Rt. 27, including the stretch immediately north of the interchange of Rt. 27 and Rt. 9 is in serious disrepair. Although Route 27 is anticipated to be reconstructed in several years, these sections of Route 27 are in such poor condition that immediate repair is necessary to ensure a safe driving surface. This will grind and pave sections of Route 27 in advance of the Mass DOT funded reconstruction project. **During the review of this article it was noted:* **Our The areas of Oak Street that are covered by this project are:* 1. Sections from Bigelow Ave to Cochituate Street 2. Sections From Kansas Street to approximately #117 North Main Street 3. Megonoko Road to Kaprelian Court				

7	Public Works - Highway REPAIR / REHAB OF STORAGE BUILDING AT GRAVEL PIT	100,000	G/F Borrowing
A	This request is to replace a 50 year old building at the Oak Street Grave damaged in a June 2010 thunderstorm, resulting in the roof and garage replace the now defunct structure with a new building, to be used for similar material. Inside storage of equipment used for various public works activateful life for that equipment. More importantly, this facility is essential quantities of catch basin materials, which by order of the Mass Department Town of Natick must store in a covered building.	doors being torn of torage of both equi ivities contributes to I for the storage of	ff. This would pment and o a longer large
	 During the review of this article it was noted: This item was discussed under Article 34, which also reflect 	ed the need for thi	s action.
8	Public Works - Highway REHAB OF THE FLARING STATION AND GAS COLLECTION SYSTEM AT LANDFILL	15,500	Free Cash
В	A recent inspection by the Town's environmental engineer identified se rehabilitation. These areas include the flaring station and several well h collection system at the landfill/golf course. One of the well heads require out and reset. This may require partial resealing of the membrane that area has moved the protective box. Rehabilitation at this time is necess air quality standards, and to avoid fines which occur as a result of non-confusion. **During the review of this article it was noted: **The flaring station at the town capped landfill / golf course of quarterly inspection was done and it was determined that vision the golf course appears to have turned and or pushed the met the unit, and possibly breaching to the membrane cover to the subject of this article when this repair work commences **The \$15,500 being requested for repair and rehabilitation of collection system at the Town landfill does not include any of event that the membrane is damaged and must be repaired.	eads which make u ires the protection covers the landfill. Sary to ensure comptompliance. is in need of repair bration and other ethane control unite golf course. If the flaring station of the flaring station	p the gas box to be dug Settling in the liance with r. A activities on t, damaging be addressed n and gas
9	Recreation NATICK COMMON ELECTRICAL REPAIRS - GAZEBO RENOVATION	18,000	Free Cash
В	This request is two-fold. First a portion of the appropriation would be use electrical wires and conduit for the poles and outlets on Natick Common replaced via state grant in 1985, have become weathered and frequent challenges for Recreation Department events and user groups who wish would replace the current wires with THHN wire as well as replace man cracked. The second component would be used to replace the wood railings or railings, also replaced in 1985, have become weathered and are heavily groups of the common. The railings would be replaced with a tougher of better withstand the constant wear-and-tear of the users of the Common for the continued use and enjoyment of the common and Recreation De Natick Center.	n. The current wires ly short-out, causing to utilize the common y of the lamp-heads on Natick Common. used (and abused) omposite material on. Both projects ar	s and conduit, g significant mon. This s which have These by user which would e necessary

10	Water/Sewer Enterprise Fund	150,000	w/s				
	REPLACE GROUND WATER WELLS	,	Borrowing				
	lls which provide N	latick with					
	potable drinking water. This is routine maintenance for the water syste	m. The goals of this	s replacement				
	 Increase the water flow to the treatment plant. Assist in keeping the reservoirs full at peak demands in the Summe 	ar					
C	3. Allows for more improved management of the Town's ten wells.	-1.					
	The funds to support this debt service have been built into the FY 20:	11 Water/Sewer ra	tes.				
	During the review of this article it was noted:						
	These monies will be used to drill out two new wells – not just replace pumps and						
	equipment.						
	Total Request for Article 10 >>>	3,478,500					
REC	COMMENDATION: By a vote of 12-1-0 on September 30, 2010,	The Finance Co	mmittee				
	mmends FAVORABLE ACTION with regard to the subject of						
sour	sources noted below.						
	Motion						
	Funding Sources Tax Levy Borrowing	3,295,000	A				
	Free Cash	33,500	В				
	Water & Sewer Borrowing	150,000	C				
	Total Funding for Appropriations under Article 10 3,478,500						

MOTION A: (two-thirds vote required)

Move that the Town vote to appropriate the sum of \$3,295,000 to be expended under the direction of the Natick Public Schools for the purpose of replacing the boilers and windows and the Johnson School and replacing the Fire Alarm System at the Memorial School, under the direction of the Police Department for the purpose of reconfiguring the Dispatch Center, under the direction of the Department of Public Works for the purpose of funding roadway improvements on Oak Street and North Main Street and the rehabilitation of the storage building at the Gravel Pit, individually shown as items 1, 2, 3, 4, 5, 6 and 7 in the table on pages 22-23 of the 2010 Fall Annual Town Meeting Recommendations of the Natick Finance Committee, and that to meet this appropriation the Treasurer with the approval of the Board of Selectmen is authorized to borrow \$3,295,000 under Massachusetts General Laws Chapter 44, Section 7, as amended, or any other enabling authority and to issue bonds or notes of the Town therfore aggregating not more than \$3,295,000 in principal amount and that the Town Administrator with the approval of the Board of Selectmen is authorized to take any action necessary to carry out this program.

MOTION B: (majority vote required)

Move that the Town vote to appropriate the sum of \$33,500 to be expended under the direction of the Department of Public Works for the purpose of rehabilitation of the flaring station at the landfill and under the direction of the Recreation Department for repair of the gazebo and electrical system on Natick Common, individually shown as items 8 and 9 in the table on page 23 of the 2010 Fall Annual Town Meeting Recommendations of the Natick Finance Committee, and that to meet this appropriation the sum of \$33,500 be raised from Free Cash.

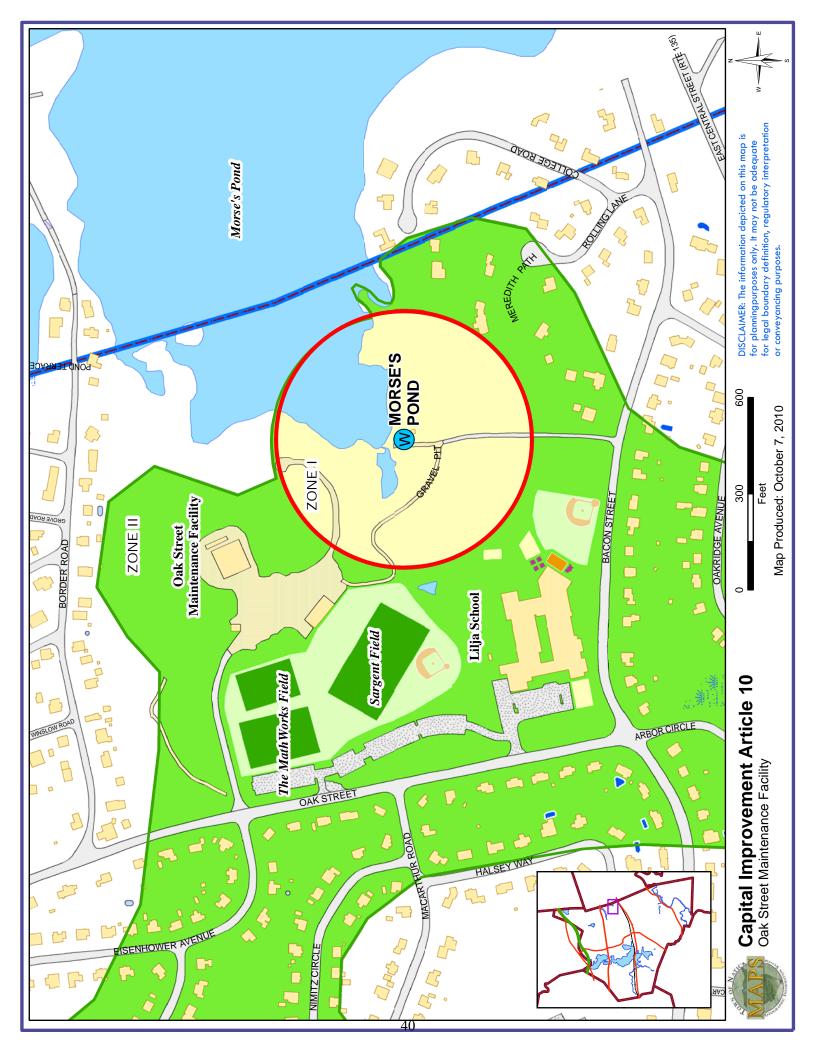
MOTION C: (two-thirds vote required)

Total Funding for Appropriations under Article 10

Move that the Town vote to appropriate the sum of \$150,000 to be expended under the direction of the Department of Public Works for the purpose of replacing ground water wells, individually shown as item 10 in the table on page 23 of the 2010 Fall Town Meeting Recommendations of the Natick Finance Committee, and that to meet this appropriation the Treasurer with the approval of the Board of Selectmen is authorized to borrow \$150,000 under Massachusetts General Laws Chapter 44, Section 8, as amended, or any other enabling authority and to issue bonds or notes of the Town therfore aggregating not more than \$150,000 in principal amount and that the Town Administrator with the approval of the Board of Selectmen is authorized to take any action necessary to carry out this program.

Article 1	LO - Capital Impi	rovements - 2010 Fall Annual Town Meeting				
Item#	<u>Department</u>	<u>Item</u>	Funding Source	<u>Amount</u>		
1	Public Schools	Johnson - Replace Boilers	Borrowing	\$	450,000	
2	Public Schools	Memorial - Replace Fire Alarm System	Borrowing	\$	275,000	
3	Public Schools	Johnson - Replace Windows	Borrowing	\$	200,000	
4	Police	Reconfigure Dispatch Center	Borrowing	\$	150,000	
5	DPW	Roadway Improvements - Oak Street	Borrowing	\$2	2,000,000	
6	DPW	Route 27 - Pavement Restoration	Borrowing	\$	120,000	
7	DPW	Rehab/Repair Storage Building at Gravel Pit	Borrowing	\$	100,000	
8	DPW	Rehab Flaring Station at Landfill	Free Cash	\$	15,500	
9	Recreation	Natick Common Electrical Repairs	Free Cash	\$	18,000	
10	Water/Sewer	Replace Ground Water Wells	W/S Debt	\$	150,000	
Total Appropriation under Article 10						
_	Sources			\$	33,500	
Free C	Free Cash					
Tax Le	Tax Levy Borrowing					
Water	Water & Sewer Borrowing					

\$3,478,500



ARTICLE 11 Acquisition of Land Adjacent to Fire Station #4

(Town Administrator)

To see if the Town will vote to raise and appropriate or otherwise provide, a sum of money for the purpose of purchasing from the Commonwealth of Massachusetts a parcel of land of approximately 29,011 square feet, said parcel being shown on Assessors' Map 25 as Parcel 251A, including costs associated with preparation of deeds and plans, or take other action relative thereto.

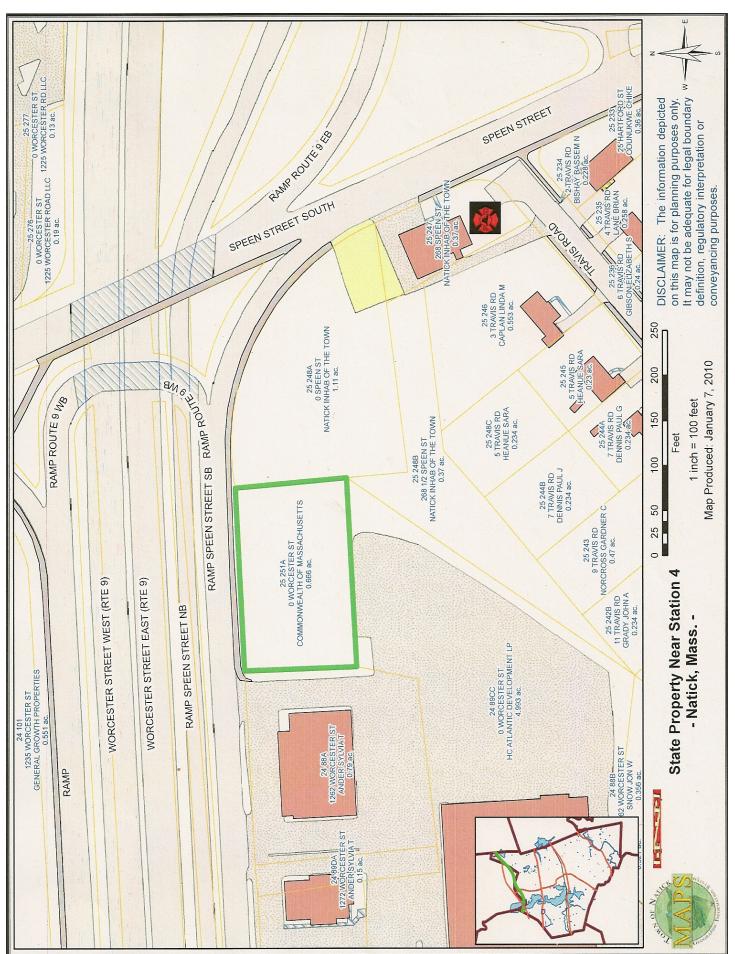
<u>RECOMMENDATION</u>: By a vote of 14-0-0 on September 23, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 11, funding for the amount of \$20,000 from Free Cash.

During the review of this article it was noted:

- The purpose of this Article is to appropriate funds for the purchase of a parcel of land adjacent to Fire Station 4 in West Natick.
- If Fire Station 4 is to be reconstructed or expanded in this location, this parcel would be essential based on the plans developed by the West Natick Fire Station Study Committee.
- The purchase price of \$15,000 had been set for this parcel by the State but the appraisal on which this price was based would shortly expire, and it was anticipated that the price for any future purchase would increase.
- The Town was also engaged in discussions with the owners of the National Guard site regarding the possibility of building a fire station on that site as a joint venture with the Guard, but this was not viewed as an imminent probability and a decision on purchase of the state-owned parcel needed to be made soon.
- If the Town did not choose to build a new Station on the current site, there were advantages to acquiring this parcel for any number of other potential uses for the property and, given the reasonableness of the price, the Administration felt this would be a good use of the funds.
- An additional \$25,000, also considered by the Administration to be well more than will be needed, continues to be set aside as recommended by the Study Committee for the purpose of conducting an environmental assessment of the parcel. If this study were to reveal significant pollution issues, the Administration would likely not recommend proceeding with a purchase.
- The amount requested under this Article is \$20,000, which includes \$15,000 for the land and \$5,000 to cover costs associated with preparation of the deeds and plans.

MOTION: (Requires 2/3 vote)

Move that the Town vote to appropriate the sum of \$20,000 for the purpose of purchasing from the Commonwealth of Massachusetts a parcel of land of approximately 29,011 square feet, said parcel being shown on Assessors' Map 25 as Parcel 251A, including costs associated with preparation of deeds and plans, and that to meet this appropriation the sum of \$20,000 be raised from Free Cash.





Unpaid Bills

(Town Administrator)

To see if the Town will vote to raise and appropriate, or otherwise provide such sums of money as may be required for the payment of unpaid bills of previous years, incurred by the departments, boards and officers of the Town of Natick, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 13-0-0 on September 14, 2010, The Finance Committee recommends NO ACTION with regard to the subject of Article 12.

MOTION:

NO ACTION

Natick 360: Progress Report

(Town Administrator)

To see if the Town will hear a report from the Town and/or sponsoring boards and committees on progress with respect to the Natick 360 Strategic Plan, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 11-0-0 on September 16, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 13.

During the review of this article it was noted:

• It was noted that the Selectmen would be working on the next phase of the Town's Strategic Planning effort and wished to involve the Finance Committee in that process.

MOTION: (Requires majority vote)

Move that the Town hear progress reports with respect to the Natick 360 Strategic Plan.

Home Rule Petition Regarding Duration of Contract with Police Chief (Town Administrator)

To see if the Town will vote to authorize the Board of Selectmen to petition the General Court to enact legislation which, notwithstanding the provisions of Chapter 41, Section 97 of the Massachusetts General Laws, or any general or special law to the contrary, would authorize the Board of Selectmen to enter into an employment contract with the Chief of Police for a term not to exceed five (5) years, provided that the General Court may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of the petition, or take other action relative thereto.

<u>RECOMMENDATION</u>: By a vote of 10-3-0 on September 14, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 14.

During the review of this article it was noted:

- The purpose of this article is to allow the Board of Selectmen the option of having an employment contract with the Police Chief greater than 3 years.
- The Board of Selectmen would not be required to enter into a contract greater than three years.
- A longer contract term can provide greater security to incumbents in high visibility positions which may become controversial as a result of implementing changes which may not be universally popular.
- All contracts, no matter what length, include provisions for dismissal for appropriate cause.
- Although some other cities and towns offer contracts longer than three years, it is not clear how this was accomplished under existing statutes without seeking legislative approval.
- The Administration and Town Counsel believe a home rule petition to be the most proper and legal way to achieve this change.
- The option of a longer contract will enhance the recruitment of the best possible candidates for this position. Although it is unlikely this change will be in place when a new Police Chief is hired, the prospect of a longer contract at a future time should be an attractive factor.

MOTION: (Requires majority vote)

Move that the Town vote to authorize the Board of Selectmen to petition the General Court to enact legislation which, notwithstanding the provisions of Chapter 41, Section 97A of the Massachusetts General Laws, or any general or special law to the contrary, would authorize the Board of Selectmen to enter into an employment contract with the Chief of Police for a term not to exceed five (5) years, provided that the General Court may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of the petition.

Home Rule Petition Regarding Disposition of Former East School (Town Administrator)

To see if the Town will vote:

- (1) to authorize the Board of Selectmen to petition the General Court to enact legislation which, notwithstanding the provisions of Chapter 40, Section 3 of the Massachusetts General Laws, or any general or special law to the contrary, would authorize the Board of Selectmen to issue a Request for Proposals to lease for a term not to exceed ninety-nine (99) years (including any extension or renewal terms) the property at 84 Oak Street in Natick, MA, which is now or formerly the site of the East School, and which would authorize the Board of Selectmen to enter into a lease for said property for a term not to exceed ninety-nine (99) years (including any extension or renewal terms), provided that the General Court may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of the petition; and further,
- (2) authorize the Board of Selectmen to issue a Request for Proposals offering the property at 84 Oak Street for both sale and lease (such lease to be for a term not to exceed ninety-nine (99) years, including any extension or renewal terms) with said RFP providing an adequate mechanism for comparing the sale and lease options, provided that the terms of any lease or sale must be approved by a subsequent Town Meeting, and further
- (3) to appropriate the sum of \$25,000 from available funds, said funds to be spent under the jurisdiction of the Board of Selectmen for the preparation of reports and analysis, which may include but would not be limited to appraisal services, environmental assessment, asbestos and lead paint testing and analysis, analysis of building systems and development of associated capital improvement program, advertisements and other costs necessary to effectively market the building.

Or take other action relative thereto.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 30, 2010, The Finance Committee recommends FAVORABLE ACTION for the appropriation of \$25,000 from Free Cash with regard to the subject of Article 15.

During the review of this article it was noted:

- The Town Administrator explained that the Administration's intent was to proceed with disposition of the former East School following much the same process as that followed with the Eliot School which seemed to be working well.
- This would consist of a home rule petition to enter into a 99 year lease for the property and issuing a Request for Proposals to compare a potential sale with a long-term lease, and said any response deemed favorable by the Selectmen would go to Town Meeting for approval.

- An appropriation of \$25,000 was being requested for due diligence at the School and noted that this process needs to get underway now because the process takes a long time.
- It was noted that the Selectmen had voted to ask the current Eliot School Committee to stay on oversee this process with the East Natick School.

MOTION: (Requires majority vote)

To see if the Town will vote:

- (1) to authorize the Board of Selectmen to petition the General Court to enact legislation which, notwithstanding the provisions of Chapter 40, Section 3 of the Massachusetts General Laws, or any general or special law to the contrary, would authorize the Board of Selectmen to issue a Request for Proposals to lease for a term not to exceed ninety-nine (99) years (including any extension or renewal terms) the property at 84 Oak Street in Natick, MA, which is now or formerly the site of the East School, and which would authorize the Board of Selectmen to enter into a lease for said property for a term not to exceed ninety-nine (99) years (including any extension or renewal terms), provided that the General Court may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of the petition; and further,
- (2) to authorize the Board of Selectmen to issue a Request for Proposals offering the property at 84 Oak Street for both sale and lease (such lease to be for a term not to exceed ninety-nine (99) years, including any extension or renewal terms) with said RFP providing an adequate mechanism for comparing the sale and lease options, provided that the terms of any lease or sale must be approved by a subsequent Town Meeting; and further
- (3) to appropriate the sum of \$25,000 from available funds, said funds to be spent under the jurisdiction of the Board of Selectmen for the preparation of reports and analysis, which may include but would not be limited to appraisal services, environmental assessment, asbestos and lead paint testing and analysis, analysis of building systems and development of associated capital improvement program, advertisements and other costs necessary to effectively market the building.

Home Rule Petition: Beer & Wine Licenses (Board of Selectmen)

To see if the Town will vote to authorize the Board of Selectmen to petition the General Court to enact legislation which would reduce the minimum seating requirement for a restaurant to be granted a license for the sale of wines and malt beverages and would increase the number of such licenses which may be in effect at any one time for such a restaurant within the total number of licenses which the Town of Natick may grant under Chapter 138 of the Massachusetts General Laws, provided that the General Court may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of the petition;

Or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 11-0-0 on September 28, 2010, The Finance Committee recommends REFERRAL TO THE SPONSOR with regard to the subject of Article 16.

During the review of this article it was noted:

• The Selectmen had voted unanimously to recommend Referral of this Article back to the Board of Selectmen. The Selectmen plan to undertake a comprehensive review of this issue and, at their meeting on October 4th, they appointed an Alcohol Policy Study Committee, which will gather input through a broad public input process, An Article will then be brought to Spring Town Meeting with policy changes based on the Study Committee review.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 16 to the Sponsor.

Home Rule Petition: Removal of Building Inspector Position from Civil Service (Board of Selectmen)

To see if the Town will vote to authorize the Board of Selectmen to petition the General Court to enact legislation in substantially the following form, that the General Court may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of this petition.

AN ACT EXEMPTING THE POSITION OF INSPECTOR OF BUILDINGS, ALSO KNOWN AS THE BUILDING COMMISSIONER, OF THE TOWN OF NATICK FROM THE PROVISIONS OF CIVIL SERVICE LAWS

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1. Chapter 19 of the Acts and Resolves of 1936 is hereby repealed.

SECTION 2. The position of Inspector of Buildings, also known as Building Commissioner, in the town of Natick shall be exempt from the provisions of chapter thirty-one of the General Laws.

SECTION 3. The provisions of Section 1 and Section 2 of this act shall not impair the civil service status of the person holding the position of Inspector of Buildings, also known as Building Commissioner, in the town of Natick on the effective date of this act.

SECTION 4. This act shall take effect upon its passage. or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 8-3-0 on September 19, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 17.

During the review of this article it was noted:

- The purpose of this article is to remove the position of Building Commissioner or Building Inspector from Civil Service
- Civil Service no longer conducts examinations for this position, so any appointment under current law must be a provisional appointment. The proposed action would bring Natick in line with other communities, and the position of Building Commissioner would report to the Community Development Director while the duties of the position are governed by CMR 780.
- The Town's Director of Personnel learned that the equivalent positions in only two of 25 Massachusetts communities surveyed continue to be under Civil Service, and in those two instances, the appointment was considered provisional.
- Although the State Human Resources Division no longer offers a civil service exam for this position, there remains some question regarding whether other examinations, such as the International Building Code exam, may be used in verifying qualifications.
- The proposal seeks Town Meeting approval to authorize a Home Rule petition, however, Town Meeting could choose to send this question to the voters.
- The minimum qualifications required of building commissioners are explicitly detailed in state building code regulations.

• In the absence of Civil Service procedure, hiring for this position would follow the same process as that for any other non-union position. The Personnel Board works with the Administration and Personnel Director to develop position descriptions and criteria and process for hiring all non-union Town employees.

MOTION: (Requires majority vote)

Move that the Town vote to authorize the Board of Selectmen to petition the General Court to enact legislation in substantially the following form, provided that the General Court may reasonably vary the form and substance of the requested legislation within the scope of the general public objectives of this petition.

AN ACT EXEMPTING THE POSITION OF INSPECTOR OF BUILDINGS, ALSO KNOWN AS THE BUILDING COMMISSIONER, OF THE TOWN OF NATICK FROM THE PROVISIONS OF CIVIL SERVICE LAWS

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

SECTION 1. Chapter 19 of the Acts and Resolves of 1936 is hereby repealed. SECTION 2. The position of Inspector of Buildings, also known as Building Commissioner, in the town of Natick shall be exempt from the provisions of chapter thirty-one of the General Laws.

SECTION 3. The provisions of Section 1 and Section 2 of this act shall not impair the civil service status of the person holding the position of Inspector of Buildings, also known as Building Commissioner, in the town of Natick on the effective date of this act. SECTION 4. This act shall take effect upon its passage.

Amend Composition & Charge of High School Building Committee (Superintendent of Schools)

To amend Article 15 of the 2001 Fall Annual Town Meeting in order to see what action Town Meeting may take to amend the composition and charge of the High School Building Committee, including but not limited to ensuring compliance with the requirements of the Massachusetts School Building Authority, related statutes or regulations; or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 15-0-0 on September 23, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 18.

During the review of this article it was noted:

- The purpose of this article is to expand the number of School Committee appointments to the Building Committee from 5 to 6 and to amend the wording of Article 15 of the 2001 Fall Annual Town Meeting from a "renovated and expanded Natick High School" to "a new Natick High School".
- Mr. John Hughes, Principal of Natick High School, retired as of June, 2010, thereby removing himself as a member of the Building Committee due to MSBA regulations. The School Committee wishes to continue to include Mr. Hughes as a valuable, contributing member of the Building Committee, and therefore requires an expansion to 6 School Committee appointees.
- This Article will also formalize the inclusion of six Town positions required to be on this Committee by the Massachusetts School Building Authority (MSBA).
- The revision of the Committee charge is needed to update the charge given to this Committee when it was established in 2002, which was to study and <u>renovate</u> the High School. Rather than renovating, the Town is <u>building</u> a new school. This proposed change would represent what is actually being done.

MOTION: (Requires majority vote)

Move that the Town vote to amend Article 15 of the 2001 Fall Annual Town Meeting as follows:

- 1) Strike all occurrences of the words "renovated and expanded" and in their place insert the word "new";
- 2) Strike the word "nine" in the last line of the main paragraph and in its place insert the word "ten"

Strike the word "Five" in the last line of the list of committee membership and in its place insert the word "Six", so that the last line reads as follows: "Six members appointed by the School Committee"

HIGH SCHOOL BUILDING COMMITTEE

Appointed by	Last Name	First Name	Background Info & Expertise
Selectmen	Ciccariello	John	Architect
Planning	Freedman	Jonathan	Tax Administrator/ Compliance Manager
Moderator	O'Neil	John	Managing Partner- development firm
Finance	Wright	Bruce	Engineer & Finance Committee
School Committee	Meyler	Steve	Sr. Center Bldg. Com. member
School Committee	Albrecht	David	Civil Engineer
School Committee	Keefe	Joseph	Former Superintendent involved with many building projects
School Committee	Ravindra	Mysore	Engineer & Principal in Engineering Firm
School Committee	Sereda	Mark	Architect
Per MSBA regulations	Coburn	Dirk	Chairman of Natick School Committee
Per MSBA regulations	Sanchioni	Peter	Superintendent of Schools
Per MSBA regulations	Hurley	William	Business & Finance Director
Per MSBA regulations	Graham	Robert	Procurement Administrator & Facility Services Dir.
Per MSBA regulations	Bertucci	Rose	High School Principal
Per MSBA regulations	White	Martha	Town Administrator (not active on committee)

Amend By-Laws Article 40: Town Reports and Records (Planning Board)

To see if the Town will vote to amend Article 40, Section 6 of the Town By-Laws to modify the deadline for distribution of Planning Board reports on warrant article recommendations to Town Meeting members, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 11-0-0 on September 19, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 19.

During the review of this article it was noted:

• Prior to its dissolution, the Charter and By-Law Committee prepared the language for this proposed amendment. The proposed amendment makes the language regarding distribution of Planning Board reports ahead of Town Meeting consistent with those of the Finance Committee. Article 36 of the 2009 Fall Town Meeting warrant, which was prepared by the Charter and By-Law Review Committee, passed by majority vote, amended Article 23 of the By-Laws (Finance Committee). This included a change so that the Finance Committee was required to submit its report to Town Meeting members seven (rather than ten) days in advance of a Town Meeting, except where compliance with this provision would defeat the purpose of a Special Town Meeting. Through inadvertent omission, a warrant article amending Article 40 was not submitted at the same time.

Proposed Revision:

Section 6 Planning Board Report to Town Meeting

The Planning Board shall distribute its report on warrant article recommendations, as specified in Section 3-11 (b) of the Charter, to each Town Meeting Member at least ten (10) seven (7) days in advance of a Town Meeting, except where compliance with this provision would defeat the purpose of a Special Town Meeting. The said recommendations shall be those of a majority of the Board, but this shall not be construed to prevent recommendations by a minority as such.

MOTION: (Requires majority vote)

Move that the Town vote to amend the first sentence of Section 6 of Article 40 (Town Reports and Records) of the Town By-Laws as follows:

- 1. Replace "ten (10)" with "seven (7)"
- 2. After the phrase "in advance of a Town Meeting" insert the phrase ", except where compliance with this provision would defeat the purpose of a Special Town Meeting".

ARTICLE 20 Amend By-Law Article 41 – Advance Actions by Town Boards on Town Meeting Warrant Articles

(Paul E. Connolly, et al)

To see if the Town will vote to amend Article 41 of the Town of Natick By-Laws in order to regulate advance actions by Town boards on Town Meeting warrant articles, such actions to include, but not be limited to, preparation of agendas, publication of notices by electronic means, gathering of relevant information from the public, and voting a recommendation to Town Meeting.

<u>RECOMMENDATION</u>: By a vote of 11-0-0 on September 28, 2010, The Finance Committee recommends REFERRAL TO THE SPONSOR with regard to the subject of Article 20.

During the review of this article it was noted:

- The Sponsor noted that the purpose of this Article is to make it clear that Town boards must do more to insure that the public is informed of what subjects a Town board will discuss and must make it easier for members of the public to offer their points of view to the board at the best time for the board to consider them.
- The proponent's intent is that these requirements would apply to Warrant Article hearings only.
- At present, different Town boards follow different practices in gathering and assessing various points of view relative to a subject on a Town Meeting warrant. If a board decides to make a recommendation to Town Meeting for or against action on that subject, that recommendation should reflect the fact that the board provided to members of the public the opportunity to present points of view to the board for consideration by the board.
- The Sponsor noted that a search of the Town's website revealed that the posted agenda for the Selectmen's meeting contained a list of Articles to be reviewed identified by number only, with no clarification of any Article's subject matter; a Finance Committee agenda did include a short title as well as the number of each Article scheduled for review. Although the argument could be made that, through cross-referencing, interested parties could determine the subject matter of each of the Articles listed only by number, this was not considered by the proponent to be sufficient to encourage and make it easier for those members of the public interested in particular Articles to give their input.
- Although the proposal overlaps with provisions of the Open Meeting Law, as recently revised, the proponent believes it goes further, as is the Town's right, in defining how things should be done.
- Analysis by a member of the Public Safety subcommittee had indicated that provisions 13.4.1, 13,4.3, 13.4.4 and 13.4.5 of the proposed amendment were all requirements under the new Open Meeting Law; and the proposed item 13.4.6 (deliberation of an item not on the posted agenda) was specifically prohibited under that law.
- The sponsor's recommendations were based on his observations of how things have been done in the past.
- Questions were raised regarding a provision which would require an email notification feature of Town website postings. Although this is a capability of the current Virtual Town Hall software, this technology has not been proven to work consistently and it was suggested that making this consistently available would likely involve some cost to the Town.

 Although Town employees, including the Town Clerk, are responsible for certain of the website postings, imposing additional requirements could also increase staff time required and thereby add further costs.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 20 to the Sponsor.

ORIGINAL POSITIVE MAIN MOTION:

Move that the Town vote to amend Article 41 of the Town of Natick By-Laws by adding the following new section:

Section 13 Advance Actions by Town Boards on Town Meeting Warrant Articles

- 13.1 Purpose It is the intent of this by-law to provide increased opportunities for the public to be informed about actions of Town boards that relate to subjects that are on the official warrant for Town Meeting and to offer information on such subjects in a timely manner to those boards that may choose to make a recommendation to Town Meeting.
- 13.2 Definitions For the purpose of this by-law, the following words shall mean:

Action: Acts of the board during an official meeting and acts authorized by the board that are carried out by agents, to include preparation and posting of legal notices, preparation and posting of agendas, conduct of public hearings, discussion, decision, preparation of recommendations to Town Meeting, and written or oral communication of such recommendations to Town Meeting.

Board: Any Town board, commission, or committee, including any subcommittees thereof and special committees appointed by them, subject to the Open Meeting Law, that take action on any subject on the official warrant for Town Meeting.

By-law, this: Section 13 of Article 41 of the Town of Natick By-Laws.

Open Meeting Law: M.G.L., c. 30A, s. 18-25.

Website: The Town of Natick website, including an electronic calendar and capabilities for posting, notices, agendas, and minutes and a notification feature that permits subscribers to receive notification by email whenever items are posted.

13.3 Applicability - The provisions of this by-law shall apply only in situations when a board chooses to take action on subjects that are on the official warrant for Town Meeting. When a board is taking action on subjects that may later be placed on the official warrant or when a board is acting after Town Meeting dissolves, the provisions of this by-law shall not apply.

13.4 Particular Requirements

- 13.4.1 Whenever a board prepares a notice or agenda containing subjects that relate to subjects on the official warrant for Town Meeting, the board shall make reference to the specific articles by article number and title.
- 13.4.2 All such notices and agendas shall be posted on the website in such a way that notification by email to subscriber's results. Posting in advance of the meeting shall comply with the same time requirements as for posting on the official bulletin board.
- 13.4.3 Calendar items on the website shall be linked to posted agendas when the agendas have been posted.
- 13.4.4 Whenever a board, at its meeting, requests input from any person, who is not a member of the board, as part of its discussion of subjects that relate to subjects on the official warrant for Town Meeting, the board shall offer an opportunity for other points of view to be heard.
- 13.4.5 Whenever a board, at its meeting, is discussing a subject that relates to subjects on the official warrant for Town Meeting, in response to receipt of a communication from any person, the board shall offer an opportunity for other points of view to be heard.
- 13.4.6 Under extraordinary circumstances, a board may take up a subject that relates to subjects on the official warrant for Town Meeting when that subject is not on its agenda. However, in such a situation, the board must first vote to authorize that action by recorded, unanimous roll-call vote.
- 13.5 Separability Requirements of this by-law are separate from any requirements of the Open Meeting Law and shall not be construed as modifications or extensions of the requirements of the Open Meeting Law.

13.6 Enforcement

- 13.6.1 Alleged violations of any provision of this by-law shall be investigated in accordance with Article 92 of the Town of Natick By-Laws.
- 13.6.2 Unless another member of the board has responsibility, the fine shall be the responsibility of the chair of the board.
- 13.6.3 An isolated occurrence of failure to comply with any provision of this by-law in which compliance involves use of electronic devices shall not be considered a violation. However, repeated failures to comply may be considered a violation.

Amend By-Laws Article 60: Fire Regulations (Town Administrator)

To see if the Town will vote to amend Article 60 of the Town of Natick By Laws as follows:

1. Within Section 1, by renumbering subparagraphs "3" and "4" as subparagraphs "1" and "2".

Or otherwise act thereon

<u>RECOMMENDATION</u>: By a vote of 11-0-0 on September 21, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 21.

During the review of this article it was noted:

• It was stated that this Article was the result of a typographical error which occurred when this by-law update was presented by the Charter & By-Law Review Committee (CBRC) at Spring 2010 Town Meeting.

MOTION: (Requires majority vote)

Move that the Town vote to amend Article 60 of the Town of Natick By-Laws by renumbering subparagraphs "3" and "4" within Section 1 as subparagraphs "1" and "2".

Amend By-Laws Article 74: Junk Dealers

(Town Administrator)

To see if the Town will vote to amend Article 74 of the Town of Natick By Laws as follows:

- 1. By titling Section 1 "Licensing".
- 2. In Section 1, by inserting a period after the phrase "second-hand articles"
- 3. In Section 1, by deleting the word "and" and capitalizing the "n" in the word "no"
- 4. In Section 1, by inserting a 2nd paragraph to read as follows: "A copy of this by-law will be provided to each licensee at the time of licensing or renewal."
- 5. In Section 1, by inserting a 3rd paragraph to read as follows: "After completion of the licensing/renewal process the Board of Selectmen shall forward a list to the police department of all licenses in good standing."
- 6. By titling Section 2 "Inflammable Materials"
- 7. By titling Section 3 "Requirements of Licensees"
- 8. In Section 3, in the second paragraph thereof, by deleting the word "ten" and replacing it with the phrase "thirty (30)"
- 9. In Section 3, by deleting the 3rd, 4th and 5th paragraphs in their entirety.
- 10. By adding a new Section 4 to be entitled "Fines", said Section 4 to read as follows:

"Operating as a dealer in or keeper of a shop for the purchase, sale, and/or barter of junk, old metal and second-hand articles without this license shall be punishable by a fine as established by Massachusetts General Law Chapter 140, Section 55.

Violations of the provisions of Section 2 or Section 3 of this by-law shall be punishable by a fine of one hundred (\$100.00), and each transaction in violation shall constitute a separate offense."

Such that the resulting Article 74 of the By-Laws shall read as follows:

ARTICLE 74

JUNK DEALERS

Section 1 Licensing

The Selectmen shall license suitable persons to be dealers in and keepers of shops for the purchase, sale, and barter of junk, old metal and second-hand articles. No person shall be a dealer in or keeper of such a shop without a license.

Article 22 Cont'd

A copy of this by-law will be provided to each licensee at the time of licensing or renewal.

After completion of the licensing/renewal process the Board of Selectmen shall forward a list to the police department of all licenses in good standing.

Section 2 Inflammable Materials

No person shall use any building, enclosure or other structure for the storage, sale or keeping of rags, waste paper, stock or other inflammable material without a written license therefor from the Selectmen.

Section 3 Requirements of Licensees

Every keeper of a shop for the purchase, sale or barter of junk, old metals, or second-hand articles, within the limits of the Town, shall keep a record in the form prescribed by the police department, on which shall be written, at the time of every purchase of any such article, a description thereof, the name, age and residence of the person from whom, and the day and hour when, such purchase was made. No article shall be accepted without a showing of positive photo identification by the person offering the article for sale to the shop keeper. The shop keeper's record shall at all times be open to the inspection of the Selectmen, members of the police department and any other person authorized by the Board of Selectmen to make such inspection.

A copy of the weekly record shall be forwarded to the police department operations division at the end of each week, and any article taken into possession by the shop keeper shall be held on premises for thirty (30) days before resale.

Section 4 Fines

Operating as a dealer in or keeper of a shop for the purchase, sale, and/or barter of junk, old metal and second-hand articles without this license shall be punishable by a fine as established by Massachusetts General Law Chapter 140, Section 55.

Violations of the provisions of Section 2 or Section 3 of this by-law shall be punishable by a fine of one hundred dollars (\$100.00), and each transaction in violation shall constitute a separate offense.

Or take other action relative thereto.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 21, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 22.

During the review of this article it was noted:

• The purpose of this Article is to better organize and clarify the provisions of Article 74.

Article 22 Cont'd

- The changes being proposed consist of the addition of section titles and rearrangement of content to improve organization, as well as the addition of a statement concerning provision of a list of licensed junk dealers to the Police Department, and addition of a section dealing with fines which may be imposed in certain instances.
- It was noted that a previous revision of this by-law had been put forward by the CBRC at the Spring 2010 Town Meeting, but questions had been raised on the floor and it was therefore referred to the Town Administrator for follow up on the issues raised.

SEE REDLINED COPY OF BYLAW BELOW

MOTION: (Requires majority vote)

Move that the Town vote to amend Article 74 of the Town of Natick By-Laws as follows:

- 1. By titling Section 1 "Licensing".
- 2. In Section 1, by inserting a period after the phrase "second-hand articles"
- 3. In Section 1, by deleting the word "and" and capitalizing the "n" in the word "no"
- 4. In Section 1, by inserting a 2nd paragraph to read as follows: "A copy of this by-law will be provided to each licensee at the time of licensing or renewal."
- 5. In Section 1, by inserting a 3rd paragraph to read as follows:
- "After completion of the licensing/renewal process the Board of Selectmen shall forward a list to the police department of all licenses in good standing."
- 6. By titling Section 2 "Inflammable Materials"
- 7. By titling Section 3 "Requirements of Licensees"
- 8. In Section 3, in the second paragraph thereof, by deleting the word "ten" and replacing it with the phrase "thirty (30)"
- 9. In Section 3, by deleting the 3rd, 4th and 5th paragraphs in their entirety.
- 10. By adding a new Section 4 to be entitled "Fines", said Section 4 to read as follows:

"Operating as a dealer in or keeper of a shop for the purchase, sale, and/or barter of junk, old metal and second-hand articles without this license shall be punishable by a fine as established by Massachusetts General Law Chapter 140, Section 55. Violations of the provisions of Section 2 or Section 3 of this bylaw shall be punishable by a fine of one hundred dollars (\$100.00), and each transaction in violation shall constitute a separate offense."

Such that the resulting Article 74 of the By-Laws shall read as follows:

ARTICLE 74 JUNK DEALERS

Section 1 Licensing

The Selectmen shall license suitable persons to be dealers in and keepers of shops for the purchase, sale, and barter of junk, old metal and second-hand articles. No person shall be a dealer in or keeper of such a shop without a license.

Article 22 Cont'd

A copy of this by-law will be provided to each licensee at the time of licensing or renewal.

After completion of the licensing/renewal process the Board of Selectmen shall forward a list to the police department of all licenses in good standing.

Section 2 Inflammable Materials

No person shall use any building, enclosure or other structure for the storage, sale or keeping of rags, waste paper, stock or other inflammable material without a written license therefor from the Selectmen.

Section 3 Requirements of Licensees

Every keeper of a shop for the purchase, sale or barter of junk, old metals, or second-hand articles, within the limits of the Town, shall keep a record in the form prescribed by the police department, on which shall be written, at the time of every purchase of any such article, a description thereof, the name, age and residence of the person from whom, and the day and hour when, such purchase was made. No article shall be accepted without a showing of positive photo identification by the person offering the article for sale to the shop keeper. The shop keeper's record shall at all times be open to the inspection of the Selectmen, members of the police department and any other person authorized by the Board of Selectmen to make such inspection.

A copy of the weekly record shall be forwarded to the police department operations division at the end of each week, and any article taken into possession by the shop keeper shall be held on premises for thirty (30) days before resale.

Section 4 Fines

Operating as a dealer in or keeper of a shop for the purchase, sale, and/or barter of junk, old metal and second-hand articles without this license shall be punishable by a fine as established by Massachusetts General Law Chapter 140, Section 55.

Violations of the provisions of Section 2 or Section 3 of this by-law shall be punishable by a fine of one hundred dollars (\$100.00), and each transaction in violation shall constitute a separate offense.

JUNK DEALERS

Section 1 Licensing

The Selectmen shall license suitable persons to be dealers in and keepers of shops for the purchase, sale, and barter of junk, old metal and second-hand articles<u>and</u> Nno person shall be a dealer in or keeper of such a shop without a license.

A copy of this by-law will be provided to each licensee at the time of licensing or renewal.

After completion of the licensing/renewal process the Board of Selectmen shall forward a list to the police department of all licenses in good standing.

Section 2 Inflammable Materials

No person shall use any building, enclosure or other structure for the storage, sale or keeping of rags, waste paper, stock or other inflammable material without a written license therefor from the Selectmen.

Section 3 Requirements of Licensees

Every keeper of a shop for the purchase, sale or barter of junk, old metals, or second-hand articles, within the limits of the Town, shall keep a record in the form prescribed by the police department, on which shall be written, at the time of every purchase of any such article, a description thereof, the name, age and residence of the person from whom, and the day and hour when, such purchase was made. No article shall be accepted without a showing of positive photo identification by the person offering the article for sale to the shop keeper. The shop keeper's record shall at all times be open to the inspection of the Selectmen, members of the police department and any other person authorized by the Board of Selectmen to make such inspection.

A copy of the weekly record shall be forwarded to the police department operations division at the end of each week, and any article taken into possession by the shop keeper shall be held on premises for ten-thirty (30) days before resale.

After completion of the licensing/renewal process the Board of Selectmen shall forward a list to the police department of all licenses in good standing.

Violations of the provisions of Sections 2 and 3 of this by law shall be punishable by a fine of one hundred dollars (\$100.00), and each transaction in violation shall constitute a separate offense.

A copy of this by-law will be provided to each licensee at the time of licensing or renewal.

Section 4 Fines

Operating as a dealer in or keeper of a shop for the purchase, sale, and/or barter of junk, old metal and second-hand articles without this license shall be punishable by a fine as established by Massachusetts General Law Chapter 140, Section 55.

Violations of the provisions of Section 2 or Section 3 of this by-law shall be punishable by a fine of one hundred dollars (\$100.00), and each transaction in violation shall constitute a separate offense.

Amend Town By-Laws Article 72: Building Fees (Larry Forshner, et al)

Add second paragraph to Article 72 Section 3 of the ByLaws

Town of Natick Bylaws

Article 72 Building Regulations

Section 3 FEES

A fee schedule for permits and certificates may be established or amended by the Selectmen and the Building **Commissioner** after due notice has been given by publication in a local newspaper at least fourteen (14) days prior to approval.

At the completion of any new construction or renovations to property or structures in which the Town of Natick is the deed holder, the department or committee responsible for the management of said property may petition the Board of Selectmen to request abatement from all or a portion of the required fees.

RECOMMENDATION:

By a vote of 11-0-0 on September 16, 2010, The Finance Committee recommends REFERRAL TO THE SPONSOR with regard to the subject of Article 23.

During the review of this article it was noted:

- In the proponent's view, the opportunity for waiver of building permit fees has not been consistently applied, nor consistently disclosed to outside contractors or Town personnel with responsibility for construction projects; and the procedures for granting such waivers, as well as the parties authorized to grant them, is unclear.
- The authority for granting waivers of building permit fees rests solely with the Selectmen, and this is unambiguous.
- The Administration supports the idea that there needs to be clarity and certainty at the beginning of municipal projects with regard to whether building permit fees will be waived. The suggestion of determining this at the end of a project would create considerable confusion and accounting problems, not least of which would relate to the possibility of having to rebate fees in a different fiscal year than when the fees were initially paid.
- The operations of the Community Development office, is not dependent on the revenue from building permit fees for funding. That fee revenue is aggregated with local receipts revenues from a variety of other sources and credited to the general fund. The department's expenses, which include various overhead costs in addition to the salaries paid to the inspectors, are funded in the same way as other Town departments through the Town budgeting process.

Article 23 Cont'd

Member questions and discussion included the following:

- Clarification of the option to waive fees should be clearly delineated in any relevant bid documents.
- There was a question as to whether a decision to waive permit fees for the high school project had been made and factored into that project's budget. It was noted that such fees would not be considered a reimbursable expense by the State in funding its share of the high school construction.
- The Town Administrator will reiterate the policy regarding possible project fee waiver with Town department managers to be sure all are aware of this.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 23 to the Sponsor.

Amend Town By-Laws Article 72 – Fences (Craig R. Oliver, et al)

The undersigned submits this "Citizens Petition" as a request to amend *Article 72, Section 4* of the Natick Town By-Laws regarding *Fences* and hereby request for good cause as shown in this petition that the town meeting representatives make the change requested herein.

A. Action Requested:

Amend Article 72, Section 4

All fences shall be erected with the finished side of the fence facing the property of the abutters and the frame side of the fence facing the property on which it is erected. The fence owner shall not use the land between the fence and the boundary line for the storage or disposal of any material. The fence owner shall have access to an abutter's side of the fence for maintenance and repairs.

Unless written permission is secured from the abutters to erect fence on property lines, <u>The</u> fence must be erected within the at least one (1) foot in from boundary lines.

B. Statement of grounds:

The petitioners seek to amend the Natick Fence By-Law to conform with the standards and practices of its neighboring communities and those of broader Massachusetts. As part of the process, approximately 25 of Natick's nearest neighboring communities were surveyed in July/August 2010, and none were found to have a town bylaw that mandates a lot-line setback. The list of surveyed communities include: Wellesley, Needham, Dover, Sherborn, Wayland, Weston, Framingham, Southboro, Newton, Brookline, Westwood, Dedham, Milton, Braintree, Canton, Ashland, Holliston, Medfield, Walpole, Norwood, Millis, Acton, Sudbury, Maynard, Winchester, Belmont, and Arlington

Furthermore, the indirect implication of Natick's existing bylaw effectively isolates a portion of your property to the other side of your fence, potentially creating unintended legal, use, and safety consequences for property owners that wish to install fences by, among other factors, causing your property to be out-of-sight.

Having the proposed language state that it is "within the boundary lines", rather than on (or one foot back) enables property owners to have their own fences, without a large gap between each fence.

Article 24 Cont'd

C. Environmental impact:

There is no known negative environmental impact from this petition or change to Article 72, Section 4.

D. Economic impact:

There is no known negative economic impact from this petition or change to Article 72, Section 4. If the amendment does occur, existing fences would still comply with the proposed by-law and would not require any existing property owners to move or remove an existing fence.

E. Certification:

The undersigned certifies, that, to the best knowledge and belief of the undersigned, this petition includes all information and views on which the petition relies, and that it includes any and all representative data and information known to the petitioners.

The undersigned also submits this petition to see if the town will vote to amend Article 72, Section 4 Fences of the Town of Natick By-laws, for the purpose of modifying requirements relative to the erection of fences in relation to property or boundary lines, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 12-3-0 on September 23, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 24.

During the review of this article it was noted:

- The purpose of this Article is to conform Natick's fence setback By-Law to be consistent with the standards and practices of comparable Massachusetts towns and cities.
- As part of the process, approximately 25 of Natick's nearest neighboring communities were surveyed in July/August 2010, and none were found to have a town bylaw that mandates a lot-line setback. The list of surveyed communities include: Wellesley, Needham, Dover, Sherborn, Wayland, Weston, Framingham, Southboro, Newton, Brookline, Westwood, Dedham, Milton, Braintree, Canton, Ashland, Holliston, Medfield, Walpole, Norwood, Millis, Acton, Sudbury, Maynard, Winchester, Belmont, and Arlington.
- As part of the process, the Sponsor researched the By-Laws of the listed communities and had follow-up discussions with Building Inspectors of those communities to confirm the non-existence of any fence setback rules or regulations.
- There is a generic law on fence topics (MGL Chapter 49) but nothing regarding the concept of fence setbacks.
- A concern had been raised by the Town Administrator, based on input from Town Counsel, regarding the issue of granting right of access, or easement, via by-law, however, the wording in question exists in the current by-law, and was not raised as an issue in the recent Charter & By-Law Review Committee's review, so it would not appear this issue is directly relevant to this Article.
- Although the Planning Board has not taken a formal vote on this Article, the opinion of that body, expressed at a meeting at which this was presented approximately two months ago, was that this was viewed as a "benign change."

Article 24 Cont'd

- It is the proponents' understanding that, because this regulation exists in a by-law, that setback variances aren't an option, and the only recourse is to amend the by-law.
- There was no definitive information as to the rationale for the original one-foot setback requirement.

MOTION: (Requires majority vote)

Move that the Town vote to amend Article 72 of the Town of Natick By-Laws, specifically Section 4 thereof, by deleting the second paragraph in its entirety and replacing it with the following:

"The fence must be erected within the boundary lines."

Amend By-Laws Article 79: Construction Hours (Planning Board)

To see if the Town will vote to amend the Town Bylaws to set hours for construction activity, or otherwise act thereon.

RECOMMENDATION:

After voting on 3 different member motions on September 16, 2010, The Finance Committee has NO RECOMMENDATION with regard to the subject of Article 25.

FinCom votes taken:

1) Amended main motion 4-7-0 2) Refer to sponsor 2-9-0 3) Favorable action 6-5-0

During the review of this article it was noted:

- The purpose of this article is to establish limits to permitted hours of construction for projects requiring building permits.
- This article is necessary because no such limits currently exist, leaving Public Safety and Community Development personnel to respond to resident complaints and questions without guidance or clear regulatory authority.
- Questions were raised as to why hours proposed for Saturday and Sunday were different.
- The proposed restrictions would apply only to projects for which building permits are required.
- There were concerns that these restrictions would pose an undue burden on citizens who, due to time constraints, might only be able to do their home improvement work on evenings and weekends.
- A by-law is necessary to provide the authority to establish restrictions of this type.
- The Police Department reported more than 200 complaints in one year from citizens regarding construction noise.

Member questions and discussion included the following:

- The impact on homeowners who might only be able to do this work during evenings and weekends.
- The hours for Saturday and Sunday should be the same so the regulations would offer the same rights to those with different religious beliefs
- The issues for someone who did work around their home, who had limited time available to do this type of work except in the evenings and on weekends.
- While trying to establish some guidelines for the Police department, there were some member concerns that this By-law might actually create problems once people understood there were restrictions on this type of activity.
- Ms. Terri Evans, the chairman of the Planning Board explained that one reason the Planning Board had focused on only projects requiring a building permit was not to preclude the many small, non-noise-producing projects routinely done by many homeowners.

Article 25 Cont'd

MOTION: (Requires majority vote)

Move that the Town vote to amend the Natick By-laws by adding a new section to Article 50 (Police Regulations), to read as follows:

"Section 24 Construction Hours

No construction activity shall be conducted in the Town of Natick on Monday through Friday other than between the hours of 7:00 A.M. through 6:00 P.M. No construction activity shall be conducted in the Town of Natick on a Saturday other than between the hours of 8:00 A.M. through 4:00 P.M. No construction activity shall be conducted in the Town of Natick on a Sunday or public holiday other than between the hours of 12:00 P.M. through 4:00 P.M.

Construction activity may be conducted outside of the foregoing times only if the Planning Board, after consideration of a request therefor at a public meeting, makes a determination that compelling circumstances exist to justify such a request.

In this context 'construction activity' means any activity for which a building permit is required.

Notwithstanding any other provision of this section, construction activity may be permitted outside of the foregoing times where required by emergency conditions as determined by the Building Commissioner or, in the Building Commissioner's absence, by the Chief of Police or the designee of the Chief of Police.

Notwithstanding the foregoing, nothing in this section shall limit the authority of a Special Permit Granting Authority to set or limit construction hours as part of a special permit."

Or otherwise act thereon.

Street Acceptance: Main Street

(Town Administrator)

To see if the Town will vote to accept Main Street as a public way, and any appurtenant easements thereto, as laid out by the Board of Selectmen and as shown on a plan or plans, a copy of which is on file in the office of the Town Clerk; to see if the Town will vote to authorize the Board of Selectmen to acquire by gift, purchase, eminent domain or otherwise, easements in any land necessary for laying out and acceptance of Main Street, and any appurtenant drainage, utility or other easements related to said Main Street, and/or to accept grants thereof; and, further, to authorize the Board of Selectmen and other applicable Town of Natick boards and personnel to take all related actions necessary or appropriate to accomplish the purposes of this article.

Or otherwise act thereon.

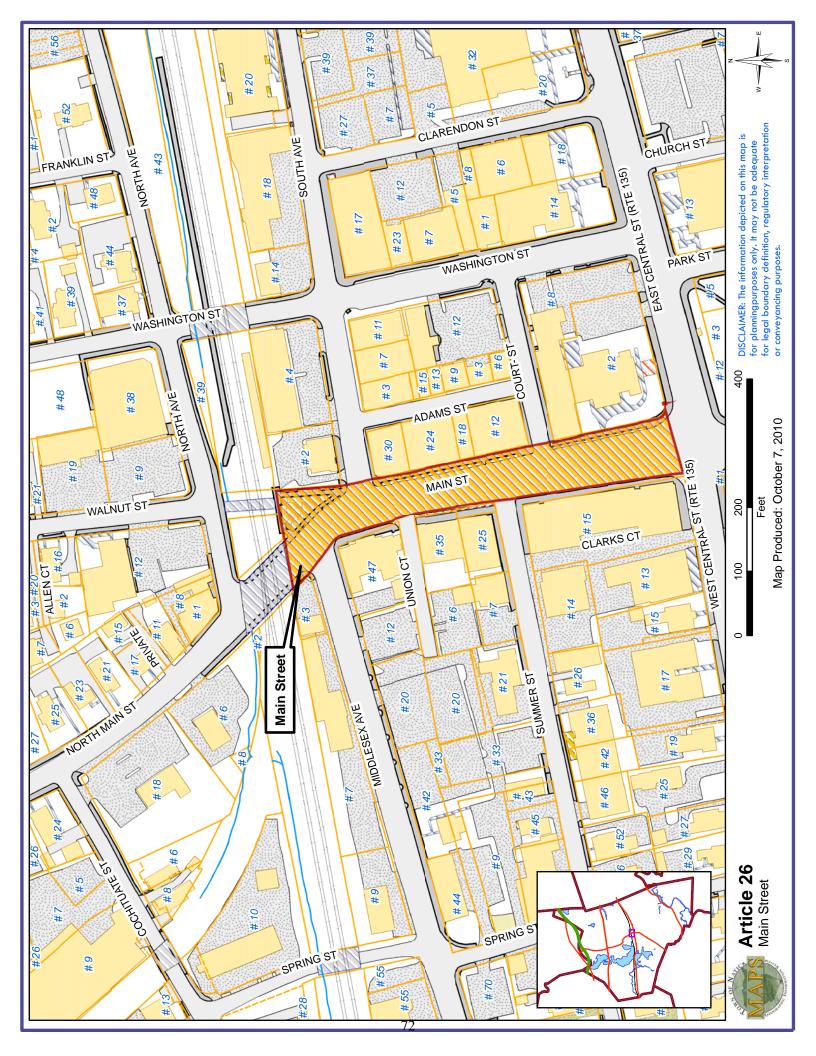
<u>RECOMMENDATION</u>: By a vote of 10-1-1 on September 21, 2010, The Finance Committee recommends REFERRAL TO THE TOWN ADMINISTRATOR with regard to the subject of Article 26.

During the review of this article it was noted:

- The purpose of this article is to accept these streets (or portions thereof) as public ways for the Town.
- This article is necessary because these major routes in town were never accepted as public ways. Accordingly, the state will not include them in the Route 27 improvement project. There is some uncertainty as to whether the Town should even be investing funds in an unaccepted way.
- If the issue of the easements cannot be successfully resolved by Town Meeting, the Administration will not recommend acceptance of the Main Street section specified under Article 26.
- If the easements cannot be negotiated the Town could, legally, take possession of the areas by eminent domain, however, this is not considered to be a viable alternative by the Town Administration.
- The acceptance of the Main Street area might enable it to be included in the State-funded Rt. 27 reconstruction project although unlikely because the State is seeking to reduce the cost of this project and also appear to be unwilling to waive their prohibition of angle parking about which the downtown property owners feel very strongly.
- A concern was raised regarding the inconsistent application of the Town's requirement that abutters contribute to the cost of upgrades required for acceptance of streets by the Town. The Administration believes the downtown streets should be exempt from this requirement because of the length of time it was assumed the roads were already accepted.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 26 to the Town Administrator.



Street Acceptance – Portion of North Main Street (Town Administrator)

To see if the Town will vote to accept a portion of North Main Street as a public way, and any appurtenant easements thereto, as laid out by the Board of Selectmen and as shown on a plan or plans, a copy of which is on file in the office of the Town Clerk; to see if the Town will vote to authorize the Board of Selectmen to acquire by gift, purchase, eminent domain or otherwise, easements in any land necessary for laying out and acceptance of North Main Street, and any appurtenant drainage, utility or other easements related to said North Main Street, and/or to accept grants thereof; and, further, to authorize the Board of Selectmen and other applicable Town of Natick boards and personnel to take all related actions necessary or appropriate to accomplish the purposes of this article.

Or otherwise act thereon.

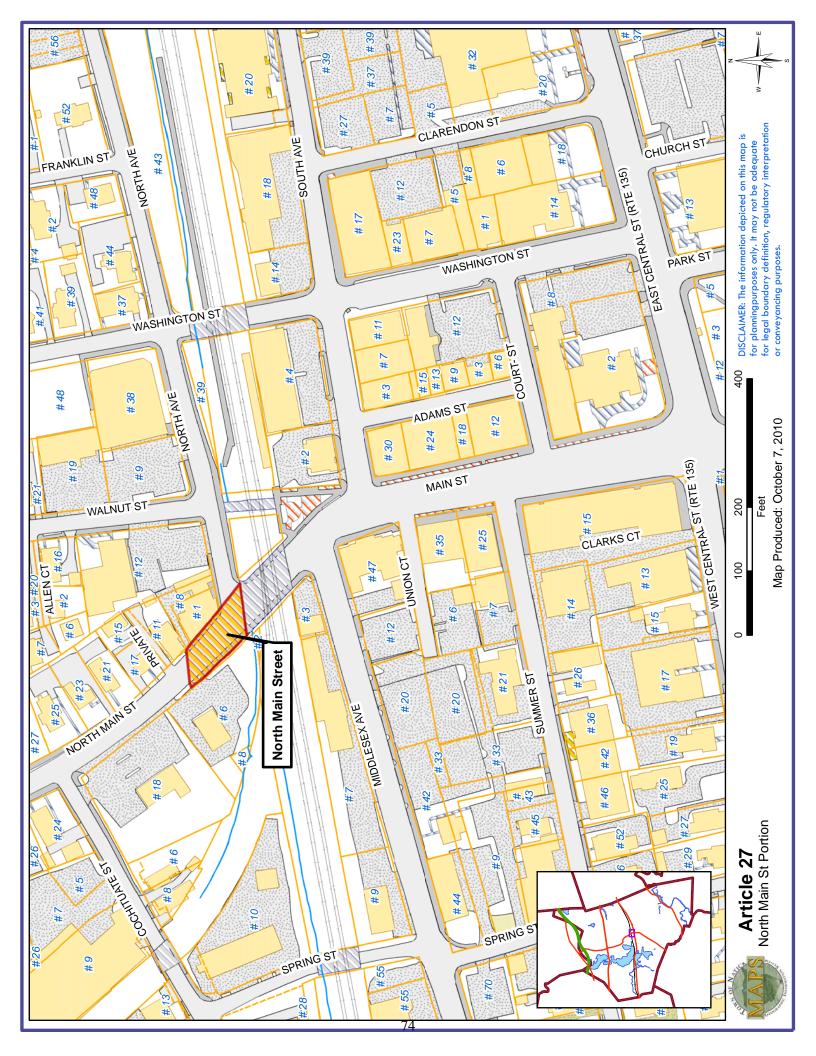
<u>RECOMMENDATION</u>: By a vote of 11-0-1 on September 21, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 27.

During the review of this article it was noted:

- See Article 26 bullets for the highlights of common discussions.
- The Board of Selectmen have scheduled a public hearing for October 4th.
- There are no outstanding issues with the North Main Street area, covered under Article 27, and this will be recommended for acceptance, assuming no issues arise at the public hearing.

MOTION: (Requires majority vote)

Move that the Town vote to accept a portion of North Main Street as a public way, and any appurtenant easements thereto, as laid out by the Board of Selectmen and as shown on a plan or plans, a copy of which is on file in the office of the Town Clerk; that the Town vote to authorize the Board of Selectmen to acquire by gift, purchase, eminent domain or otherwise, easements in any land necessary for laying out and acceptance of North Main Street, and any appurtenant drainage, utility or other easements related to said North Main Street, and/or to accept grants thereof; and, further, to authorize the Board of Selectmen and other applicable Town of Natick boards and personnel to take all related actions necessary or appropriate to accomplish the purposes of this article.



Street Acceptance – East Central (portion); West Central (portion) Route 135

(Town Administrator)

To see if the Town will vote to accept as a public way of the Town of Natick that portion of Route 135 (East Central Street) between the Natick/Wellesley town line and Union Street (station 59+94.55), and that portion of Route 135 (West Central Street) between Cemetery Street (station 109+24.00) and the Natick/Framingham town line, in accordance with the vote of the 1996 Natick Fall Annual Town Meeting under Article 19, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 14-0-0 on September 23, 2010, The Finance Committee recommends NO ACTION with regard to the subject of Article 28.

During the review of this article it was noted:

• The Town Administration stated that they were seeking no action on Article 28 after learning that the process for state roads differed from that for Town road acceptance. She noted that the Administration would attempt to convince the State to retain a piece of this road which was proposed for discontinuance by the State.

MOTION:

NO ACTION

Amend By-Law: Create Sex Offender By-Law (Board of Selectmen)

To see if the Town will vote to amend the Town of Natick By Laws by adding provisions which would limit the activities of registered or convicted sex offenders, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 14-0-0 on September 23, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 29.

During the review of this article it was noted:

- The purpose of this Article is to regulate certain activities of classified level 2 and 3 sex offenders to help ensure the safety of youths, while balancing constitutional protections and established precedents.
- The regulation as proposed would apply to both adult and juvenile offenders.
- The Police Chief considers the proposed regulation to be enforceable and a useful tool to assist that department in addressing this public safety issue.
- Consideration was given to not making the proposed restrictions so onerous, e.g., prohibiting individuals from residing or working in the Town, such that this could prompt offenders to "go underground" such as failing to register as required by law.
- Although there is a possibility this could be used to harass someone, that possibility always exists when law enforcement personnel must use some level of judgment in determining what is reasonable suspicion.
- Private schools are not included in the restrictions due to the implications of imposing restrictions on private property of any type.
- According to the opinion expressed by the Attorney General's office the fact that a sex offender had received due process in being convicted may be weighed against limitation of the individual's civil rights in restricting access to a public library.
- Massachusetts General Law Chapter 40 Section 21d may address individuals' right to appeal fines which may be issued under this provision.
- A wording change was suggested in the third line of paragraph 2 under Section 3 of the proposed by-law to change "...said Sex Offender..." to "...said individual..." to reflect the uncertainty of whether or not the police officer's suspicion was correct in the circumstance being described.
- Levels of Sex Offenders in Massachusetts provided below.

NOTE >>

The Finance Committee voted to amend the main motion:

Section 3, paragraph 2: change "Sex Offender" to "Individual" (first occurrence only)

The Official Website of the Executive Office of Public Safety and Security (EOPSS)

Mass.Gov

Public Safety



Home > Crime Prevention & Personal Safety > Sex Offenders >

Levels of Sex Offenders

Definitions of the Classification Levels for Sex Offenders

A sex offender is any person who resides, works or attends an institution of higher learning in the Commonwealth and who has been convicted of a sex offense, or who has been adjudicated as a youthful offender or as a delinquent juvenile by reason of a sex offense, or a person released from incarceration or parole or probation supervision or custody with the department of youth services for such a conviction or adjudication, or a person who has been adjudicated a sexually dangerous person or a person released from civil commitment on or after August 1, 1981.

There are 3 Levels of Sex Offenders in Massachusetts

Level 1 Sex Offenders

Where the Sex Offender Registry Board determines that the risk of reoffense by an offender is low and the degree of dangerousness posed to the public by that offender is not such that a public safety interest is served by public availability, the Board shall give that offender a Level 1 designation. Information on Level 1 offenders will not be available to the public. Neither the police nor the Board have authority to disseminate information to the general public identifying a Level 1 offender. Information identifying Level 1 offenders may only be given to the Department of Correction, any county correctional facility, the Department of Youth Services, the Department of Social Services, the Parole Board, the Department of Probation and the Department of Mental Health, all city and town police departments and the Federal Bureau of Investigation for law enforcement purposes.

Level 2 Sex Offenders

Where the Board determines that the risk of reoffense is moderate and the degree of dangerousness posed to the public is such that a public safety interest is served by public availability of registration information, it shall give a level 2 designation to the sex offender.

The public shall have access to the information regarding a level 2 offender through the Local Police Department and through the <u>Sex Offender Registry Board</u>.

Level 3 Sex Offenders

Where the Board determines that the risk of reoffense is high and the degree of dangerousness posed to the public is such that a substantial public safety interest is served by active dissemination, it shall give a level 3 designation to the sex offender.

The public shall have access to the information regarding a level 3 offender through the Local Police Departments and through the <u>Sex Offender Registry Board</u>.

RELATED LINKS

Wanted High Risk Sex Offenders

Article 29 Cont'd

MOTION: (Requires majority vote)

Move that the Town vote to amend the Town of Natick By Laws by adding a new Article 54, which Article would limit the activities of registered or convicted sex offenders, said Article 54 to read as follows:

ARTICLE 54 - SEX OFFENDERS

Section 1 Definitions

- 1. "Sex Offender" means a person who resides, works or attends an institution of higher learning in the Commonwealth and who has been convicted of a sex offense or who has been adjudicated as a youthful offender or as a delinquent juvenile by reason of a sex offense or a person released from incarceration or parole or probation supervision or custody with the Department of Youth Services for such a conviction or adjudication or a person who has been adjudicated a sexually dangerous person under M.G.L. c. 123A § 14, as in force at the time of adjudication, or a person released from civil commitment pursuant to section 9 of said c. 123A, whichever last occurs, on or after August 1, 1981.
- 2. "Classified" means a person who has been finally classified as a Level 2 or Level 3 Sex Offender by the Sex Offender Registry Board or its successor under 803 C.M.R. §§ 1.13 or 1.22-1.23, or their successor provisions as the same may be amended from time to time.
- 3. "Organized" means any activity including but not limited to summer camp, library reading hour, educational program or sporting event which is developed, overseen and administered by the Town of Natick or a department or agency thereof, the Town of Natick School Department, or other legal entity under agreement with the Town of Natick.
- 4. "Organized Youth Activity" means any Organized activity involving one or more children under seventeen (17) years of age and which activity is taking place on Property owned by the Town of Natick.
- 5. "Property" means any building or real property in the Town of Natick which is owned by the Town of Natick and under the control of the Board of Selectmen or a department or agency of the Town of Natick or the Town of Natick School Department.

Section 2 Prohibition

1. It shall be unlawful for a Classified Level 2 or Level 3 Sex Offender to knowingly be within three hundred (300) feet of an Organized Youth Activity.

Section 3 Enforcement

- 1. The Town of Natick Police Chief and duly sworn Police Officers shall be responsible for the enforcement of this by-law.
- 2. If a police officer has reasonable suspicion to believe that a Classified Level 2 or Level 3 Sex Offender is within three hundred (300) feet of an Organized Youth Activity as defined in Section 1, in violation of this by-law, the officer shall require

Article 29 Cont'd

said individual to provide his/her name, address, and telephone number. If it is established that the individual is a Classified Level 2 or Level 3 Sex Offender, then the officer shall notify said Sex Offender that he/she is in violation of this by-law and a fine shall be issued pursuant to this by-law.

3. Non-Criminal Fine. A violation of this by-law may be enforced by a police officer by non-criminal complaint pursuant to the provisions of M.G.L. c. 40, § 21D. Each appearance at an Organized Youth Activity shall be deemed to be a separate offense, even if multiple appearances occur on the same day. The penalty for violation of this by-law shall be three hundred dollars (\$300.00).

Section 4 Exceptions

A Sex Offender who has been Classified as a Level 2 or Level 3 Sex Offender will not be in violation of this by-law in the following situations:

- a. The individual is a minor involved in the Organized Youth Activity;
- b. The individual is at his or her place of residence that is within three hundred (300) feet of an Organized Youth Activity;
- c. The individual is at his or her place of employment that is located within three hundred (300) feet of an Organized Youth Activity;
- d. The individual is required to serve a sentence at a jail, prison, juvenile facility, or other correctional institution or facility that is located within three hundred (300) feet of an Organized Youth Activity;
- e. The individual is admitted to and/or subject to an order of commitment at a public or private facility for the care and treatment of mentally ill persons pursuant to M.G.L. c. 123 and the facility is located within three hundred (300) feet of an Organized Youth Activity;
- f. The individual is a mentally ill person subject to guardianship pursuant to M.G.L. c. 201 § 6 or a mentally retarded person subject to guardianship pursuant to M.G.L. c. 201 § 6A, residing with his or her guardian or residing within a group residence that is professionally staffed and supervised twenty-four (24) hours a day and is located within three hundred (300) feet of an Organized Youth Activity;
- g. The individual is the parent of a natural or adopted child which child's participation in the Organized Youth Activity reasonably requires the attendance of the Sex Offender as the child's parent at the Organized Youth Activity but only if the Sex Offender's presence at the Organized Youth Activity occurs only during the hours of activity related to the participation by the child;
- h. The individual is walking, driving or traveling through a three hundred (300) foot zone of an Organized Youth Activity on his/her way from one location to another destination and does not stop or stand within three hundred (300) feet of the Organized Youth Activity.

Amend Zoning By-Laws: Off-Street Parking and Loading Requirements

(Planning Board)

To see if the Town will vote to amend the Zoning Bylaws to provide for payment of parking mitigation funds to an offsite parking construction and acquisition fund, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 11-0-0 on September 16, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 30.

During the review of this article it was noted:

- The purpose of this article is intended to restore a portion of an article passed at the Fall 2008 Town Meeting that was disallowed by the Attorney General. Specifically, this article will establish a downtown parking fund, controlled by the Board of Selectmen, to be funded by payments for parking.
- This article was originally part of a broader amendment to the parking requirements for downtown parking. It established a parking fund. It was disallowed by the Attorney General because the Board of Selectmen did not have authority to create such a separate fund absent home rule legislation. That legislation has now been passed.
- Downtown parking is limited, and the lack of additional downtown parking is an obstacle to attracting new businesses to downtown, especially those that cannot meet the parking requirements under the Zoning Bylaw. This article provides a mechanism for (a) businesses in downtown Natick to be established with less than the full amount of parking required under the Zoning Bylaw by a payment to a parking fund and (b) the Town to amass a fund to be used to create additional parking downtown.
- The purpose of the proposed fund is to address public parking needs in the Downtown Mixed Use or HOOP Districts.
- The Finance Committee had recommended favorable action on the original Articles in 2008 and Town Meeting had approved the creation of the fund and its proposed use.

MOTION: (Requires 2/3 vote)

Move that the Town vote to amend Section V-D.3 (Off-Street Parking and Loading Requirements) of the Natick Zoning Bylaws by inserting the following after section V-D.3.r):

"s) Payments received under the provisions of Section V-D.3.r) of this By-Law shall be maintained in an offsite parking construction and acquisition fund from which monies may be expended under the direction of the Board of Selectmen for the sole purposes of new public parking construction and acquisition in the Downtown Mixed Use and/or any HOOP Districts."

ARTICLE 31 Funding for Crossing Guard Positions

(Michael Walz, et al)

To see what sum of money the Town will vote to appropriate and raise or otherwise provide for the purpose of funding necessary crossing guard positions for the 2010-2011 school year.

<u>RECOMMENDATION</u>: By a vote of 10-0-0 on September 30, 2010, The Finance Committee recommends REFERRAL to the Sponsor with regard to the subject of Article 31.

During the review of this article it was noted:

- The purpose of this article is to reinstate the crossing guard position at Regina Pratt Way and Pitts Street.
- The intersection in question is especially problematic due to its particular location and configuration, lack of pedestrian walkways or sidewalks; and its general state of disrepair due to its status as an unaccepted Town roadway.
- Although the decision to eliminate the crossing guard at this location was reported to be based on the small number of unaccompanied children typically using the intersection, the proponent believes other, equally relevant factors, such as moving and parked vehicles, and family pickup and drop-off activity, were not adequately taken into account.
- Representatives of the Town's Safety Committee provided information, including the results of a study which had been conducted, and reported plans made by the School Administration to train School personnel to provide crossing assistance.
- The Town's Safety Committee, which is chaired by the Police Chief, and includes the Town's Safety Officer and representation from the School Administration, and the School Administration had all indicated that the current arrangement was within their acceptable guidelines and that no accidents or safety incidents had been reported at this location.
- Although parking is prohibited within 60 feet of the school, signage regarding parking and traffic in this location was reported to be poorly visible.
- There were a number of Town officials at the FinCom hearing and all parties were in agreement that the Town needs to develop a strategic plan for this issue.

During the FinCom's second review hearing of this article it was noted:

• The Town Administrator confirmed that it was the Administration's intent to request the funding under Article 1 for two additional crossing guard positions and said the Police Department had committed that one of the two additional guards would be deployed at this location and was presently in place based on anticipation of favorable action on the necessary funding recommendation.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 31 to the Sponsor.

Consolidate School & Town Administrative Functions, Including but not Limited to Financial, Personnel, and Maintenance Functions

(Patrick Hayes, et al)

To see if the Town will vote to accept M.G.L. c.71 §37M relative to the consolidation of the financial, personnel, IT and maintenance functions of the School Committee with those of the Town; or act on anything relative thereto.

This article authorizes the creation (but does not require implementation) of a consolidated administrative and facilities maintenance function between the Town and the Natick Public Schools (NPS) Committee. This State statute permits such consolidation if it is accepted by a vote of the Town Meeting and a vote of the School Committee.

At this time, no funding is being requested to create new departments or to hire any additional professionals to manage combined departments, but acceptance of this statute allows for the planning of such actions to occur.

<u>RECOMMENDATION</u>: By a vote of 10-1-0 on September 28, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 32.

During the review of this article it was noted:

- The purpose of this Article is to have the Town vote to accept Massachusetts General Law chapter 71, section 37M which related to consolidation of Town and School Department functions.
- *The text of the statute as follows:*
 - "Section 37M. (a) Notwithstanding the provisions of chapter forty-one or chapter seventy-one or any other special or general law to the contrary, any city or town which accepts the provisions of this section may consolidate administrative functions, including but not limited to financial, personnel, and maintenance functions, of the school committee with those of the city or town; provided, however, that such consolidation may occur only upon a majority vote of both the school committee and in a city, the city council, with approval of the mayor required by law or in a town, the annual town meeting or in a town with no town meeting, the town council.
 - (b) Notwithstanding any general or special law to the contrary, a decision to consolidate functions pursuant to paragraph (a) of this section may be revoked by a majority vote of either the school committee of the city or town, or the city or town, or both as such vote is described in said paragraph (a)."

The Sponsor highlighted the following:

- A vote to accept this statute would give the Town authorization to consolidate function, but there would be no requirement to do so.
- Acceptance of the statute requires affirmative votes by both the School Committee and Town Meeting. However, a vote by either party would be sufficient to reverse the acceptance. The acceptance could be reversed even if some consolidation had taken place and that consolidation could remain even as the blanket authorization was reversed.
- Discussions are already underway to explore consolidation of functions between the Town and School Department. If those discussions were to lead to a recommendation for formal

Article 32 Cont'd

- consolidation, the Sponsor believes that having a formal vote accepting this statute already in place could streamline the process and also avoid the potential for questions or challenges based on not having this formal endorsement of the concept in place.
- The Sponsor believes the adoption of this statute would motivate and accelerate the types of functional consolidation between the two entities which was a key recommendation of the Expense Control Task Force as important strategies for reducing Town expenses.

Member questions and discussion included the following:

- There is no prohibition to continuing ongoing discussions relating to potential Town/School Department consolidations if this Article does not pass, and the statute is not accepted.
- The proponent is uncertain whether consolidations would be limited if the statute were not accepted; inquiries to six different attorneys produced six different opinions on this question. Survey of other communities revealed that approximately 7 or 8 have consolidated some functions, of which six have voted to accept the statute. In some cases, the vote to accept the statute followed the consolidations; in others it preceded those actions.
- Although acceptance of this provision would not necessarily give the School Committee any greater influence in potentially opposing efforts to consolidate functions, adoption of the statute by the Town as a whole is only possible if the School Committee adopts it as well.
- This item has not appeared on the School Committee's agenda as yet, however there was a suggestion this might be discussed at a meeting on October 4th.

MOTION: (Requires majority vote)

Move that the Town vote to accept the provisions of M.G.L. c.71 §37M to allow consolidation of administrative functions, including but not limited to financial, IT, personnel, facilities and maintenance functions, of the School Committee with those of the Town.

School and Municipal Budget Cooperation (Patrick Hayes, et al)

To see if the Town will vote to accept M.G.L. c.71 §37M ½(a) which was amended by the Municipal Relief Act (H8477) relative to School and Municipal Budget Cooperation and which states..". the superintendent of schools for each school district serving such municipality shall meet with the mayor, town manager, or chief municipal officer or his designee for that municipality to review the fiscal status of the school district budget and to identify opportunities for cost savings and efficiencies and any potential methodologies, including, but not limited to, joint procurement or consolidation of redundant functions. The results of each meeting shall be transmitted to the local legislative body and the local school committee not later than 30 days after the meeting.", or at a date certain when the legislative body shall next meet.

This article authorizes such budget cooperation meetings, planning and efforts for cost savings and efficiencies between the Town and the Natick Public Schools (NPS) Committee. This State statute permits such planning and implementation efforts if it is accepted by a vote of the Town Meeting. This article does not require a vote of the School Committee.

At this time, no funding is being requested and acceptance of this article does not require the creation of any new departments or hiring of additional personnel.

<u>RECOMMENDATION</u>: By a vote of 11-0-0 on September 28, 2010, The Finance Committee recommends NO ACTION with regard to the subject of Article 33.

During the review of this article it was noted:

- The Sponsor explained that, as the specific language which was the subject matter of this Article did not make it into the final bill passed by the state legislature, the Town Moderator had ruled that this Article was fatally flawed.
- The Sponsor therefore requested no action on Article 33.

MOTION:

NO ACTION

Funding for Improvements to Oak Street Gravel Pit/Public Works Storage

(Sarkis Sarkisian, et al)

To determine whether the Town of Natick will vote to raise and appropriate or otherwise provide a sum or sums of money to be expended to make improvements to the Oak Street Gravel Pit/Public Works Storage area which shall include demolition of structures, design and construction of an additional fields and determine whether this appropriate shall be raised by borrowing or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 9-2-1 on September 28, 2010, The Finance Committee recommends REFERRAL TO THE SPONSOR, TOWN ADMINISTRATOR, DPW AND RECREATION DEPARTMENTS with regard to the subject of Article 34.

During the review of this article it was noted:

- The purpose of this Article concerns the need for improvements to the Oak Street Gravel Pit/Public Works storage facility and, specifically, removal of the old salt shed which is in serious disrepair.
- A three-phased Master Plan for this area, developed in 1995 with broad-based community input, called for removal of this building and opening up the area for expansion of its recreational use.
- Recognizing the continuing need by the DPW for a storage facility, the Sponsor would request that any new structure be located on a different part of the area in order to open up the view between Oak Street and Morse's Pond.
- The Sponsor has been in communication with organizations and local athletic groups regarding the possibility of creating an additional field at this location, possibly with private donations and/or open space funds.
- There is a possibility that the MathWorks contractor might donate services to remove the old structure.
- This item is also being addressed by the Administration under Article 10 Capital Improvements. The Administration is proposing funding for replacement of the existing building with the plan of locating the new structure further away from the Town well and athletic field.
- The Administration had a longer range plan, consistent with the Gravel Pit Master Plan, to eventually abandon this property entirely as a gravel pit and lay down area, noting that there had been conversations with the National Guard for co-development at Speen Street site.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 34 to the Sponsor, Town Administrator, Department of Public Works and Recreation Department.

Funding for Improvements to Memorial Field/West Street at High School

(Sarkis Sarkisian, et al)

To determine whether the Town of Natick will vote to raise and appropriate or otherwise provide a sum or sums of money to be expended to make improvements to Memorial Field/West Street at Natick High School which shall include design and construction of an additional turf field and determine whether this appropriation shall be raised by borrowing or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 12-0-0 on September 28, 2010, The Finance Committee recommends REFERRAL TO THE SPONSOR with regard to the subject of Article 35.

During the review of this article it was noted:

- The Sponsor stated that, at this time he was not prepared to go forward with this Article as he had spent much of the time since the Warrant closed attempting to contact businesses and other potential donors of materials and possible in-kind services for this effort.
- The Sponsor said it was obvious to him the condition of this field needed attention and he felt there were opportunities which could be pursued, but said he was not ready at this time, and recommended referral of the Article to the School Committee.
- The Sponsor added that he had not discussed this with the School Committee or the Board of Selectmen and apologized for not having done so.

MOTION: (Requires majority vote)

Move that the Town vote to refer the subject matter of Article 35 to the Sponsor.

Acceptance of Drainage Easement – East Central Street (Paul R. Croft, et al)

To see if the Town will vote to authorize the Board of Selectmen to accept on behalf of the Town of Natick, a drainage easement from the owner(s) of property at 186 East Central Street, Natick, Assessors Map parcel 37 104B, provided that no money or other consideration shall be paid by or on behalf of the Town of Natick for the grant of such easement, and to accept as a gift, by the Developer Paul Croft or his assigns, the replacement of the existing deteriorated and improperly installed drainage pipes, some being outside the original easement, having been installed by the Town of Natick, provided that no money or other consideration shall be paid by or on behalf of the Town of Natick for the grant

Easement shall be over property at 186 East Central Street, shown as recorded in the Middlesex South County Registry of Deeds at Book 14721, Page 59, and to accept as a gift by the Developer Paul Croft or his assigns, the replacement of the existing deteriorated and improperly installed drainage pipes, some being outside the original easement, having been installed by the Town of Natick.

Said new easement as shown on a plan entitled DRAIN EASEMENT RELOCATION PLAN, By Connorstone Engineering Inc., dated August 20, 2010, or as amended by the Natick Department of Public Works Town Engineer, and attached hereto, and a copy is on file in the office of the Natick Town Clerk.

And to extinguish the existing drainage easement given to the Town of Natick as shown on a plan entitled Plan of Drainage Easement in Natick Mass., As Laid Out By The Department of Public Works, July 19, 1957, R. S. Wharton Chief Engineer, and recorded at the Middlesex South County Registry of Deeds at Book 7903, Page 334, copy of said plan is attached hereto and is on file in the office of the Natick Town Clerk, or otherwise act thereon.

<u>RECOMMENDATION</u>: By a vote of 15-0-0 on September 23, 2010, The Finance Committee recommends FAVORABLE ACTION with regard to the subject of Article 36.

During the review of this article it was noted:

- The purpose of this Article is to: (1) replace approximately 450 feet of deteriorated and failed Town of Natick drain line, (2) to correct the drain easement location so as to place the pipe within an easement, where it currently is outside the easement, and (3) to provide for easier maintenance access for the Town of Natick.
- Two sections of the existing drain line are 73 years old, and the remainder is 53 years old. These are composed of corrugated metal pipe and are deteriorating and beginning to fail. Photos were distributed showing catch basins filled with dirt, and discharge from the failed system following a rainstorm. Surrounding this system is an easement which was granted to the Town in 1957.
- The State installed the two oldest sections of the drain outside the original easement; the remainder, which is within the existing easement, has failed.

Article 36 Cont'd

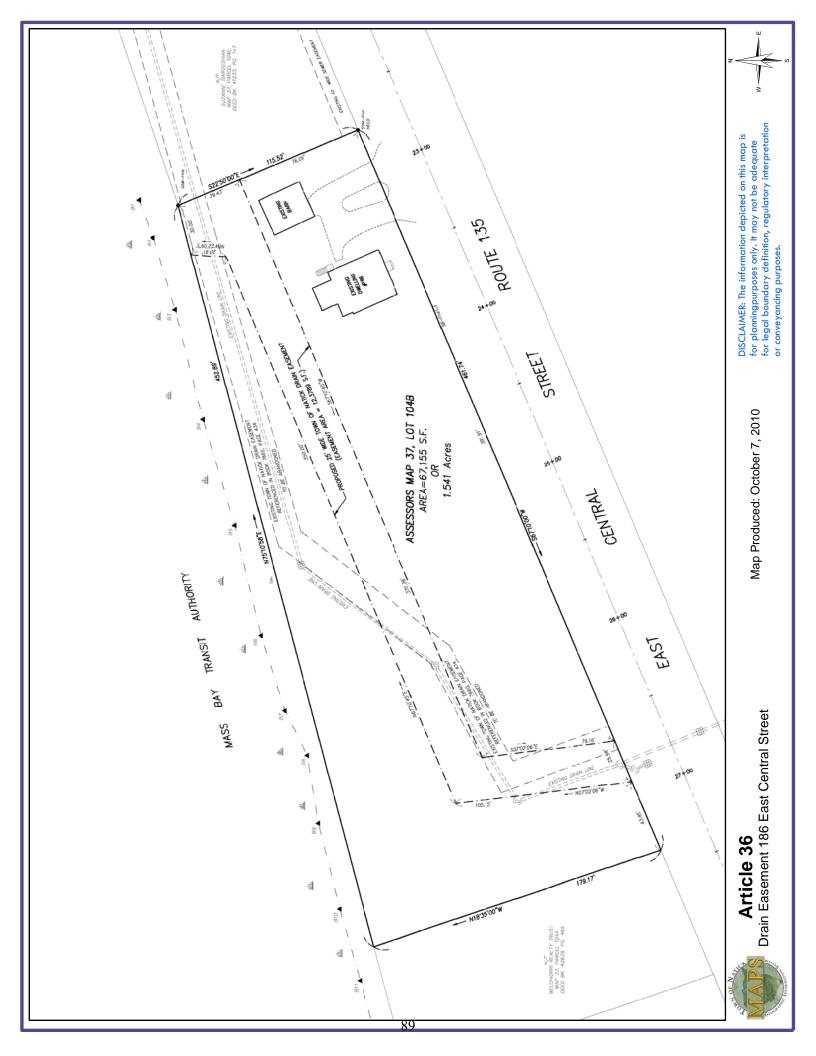
- The developer is proposing to replace 450 feet of pipe at a cost of \$39,000, which has been verified by the Town's engineer as a reasonable valuation; extinguish the existing easement; and create a new easement which would run behind housing planned for construction, thereby providing easier access for the Town.
- The Town's engineers have reviewed the design and location of this and are working on the style and substance of the actual grant easement which will then be sent to Town Counsel for review.
- The easement will be written in such a way as to assure that the Town will not be responsible for any costs associated with pavement repair in the event of need to access this system.

MOTION: (Requires 2/3 vote)

Move that the Town vote to abandon an easement for drainage purposes granted by Daniel J. O'Neil and Helen E. O'Neil by instrument dated 31, July 1957 and recorded with the Middlesex South Registry of Deeds at Book 9007, Page 017; provided that no money or other consideration shall be paid by or on behalf of the Town of Natick for such abandonment. Said Easement is located on the property of 186 East Central Street, Natick, MA, which property is shown on the Town of Natick Assessors' Map 37 as Lot 104B. Said easement is shown on a plan entitled "Plan of Drainage Easement in Natick Mass., As Laid Out By the Department of Public Works, July 19, 1957, R. S. Wharton Chief Engineer", which plan is filed with the Middlesex South Registry of Deeds as Plan 1222 of 1957 in Book 7903, Page 334.

And further, to see if the Town will vote to authorize the Board of Selectmen to accept on Behalf of the Town of Natick from the owner(s) of said property at 186 East Central Street, Natick MA a grant of an easement for drainage purposes, provided that no money or other consideration shall be paid by or on behalf of the Town of Natick for the grant of such easement. The purposes of said drainage easement shall include, without limitation, construction, maintenance, repair, and replacement of drainage regarding and refilling of soil in the easement area; and entry upon the easement area for such purposes. Said easement shall be located on the property located at 186 East Central Street, Natick, MA, which property is shown on Town of Natick Assessors' Map 37 as lot 104B.

Said easement is shown on a plan of land, a copy of which is on file in the office of the Natick Town Clerk;



Glossary

ABATEMENT - Abatement is a reduction of a tax liability. The Board of Assessors grants abatements for real estate and personal property taxes in cases where an individual's assessed valuation is determined to be in excess of fair market value.

ACCRUAL BASIS FOR ACCOUNTING – A method of accounting that recognizes revenue when earned, rather than when collected, and recognizes expenses when incurred, rather than when paid.

APPROPRIATIONS - A legal authorization to expend municipal funds. Massachusetts municipal finance laws require that all general-purpose expenditures be authorized by a majority vote of Town Meeting.

There are two basic types of appropriations - operating appropriations, and special article appropriations. Operating appropriations last for one fiscal year only, and any unobligated balance is closed at the end of the fiscal year. Fire Department Salaries is an example of an operating appropriation. Special Article appropriations are generally voted for a specific project, such as the completion of a capital improvement or the purchase of a piece of capital equipment. Special article appropriations are closed upon completion of the project for which the funds were voted. Appropriations for all **Municipal** departments, boards, and committees are voted in two broad categories - salaries and expenses. Funds voted for salaries may not be expended for expenses and funds voted for expenses may not be expended for salaries, without a transfer approved by Town Meeting. There are no restrictions on **School** appropriations.

APPROPRIATED BUDGET – As used in fund summaries and department summaries within the budget document, represents the current year budget as originally adopted by Town Meeting. It does not include prior year encumbrances or re-appropriation.

ARTICLE - An article or item on the Town Warrant.

ASSESSED VALUATION - The valuation of real estate or other property determined by the Town Assessor for tax levying purposes. The Commonwealth certifies the values and methodology in determining those values every three years.

ASSETS – Property, plant and equipment owned by the Town.

AUDIT – A comprehensive examination as to the manner in which the government's resources were actually utilized concluding in a written report of its findings. An accounting audit is intended to ascertain whether financial statements fairly present the financial position and results of operations of the Town. The Town is required to conduct an audit annually.

BOND - A written promise to pay a specified sum of money, called the face value or principal amount, at a specified dates in the future, called the maturity date(s), together with periodic interest at a specified rate. The difference between notes, usually one year or two years in length and a bond is that the latter runs for a longer period of time. State statute and the Board of Selectmen establish the length of a bond repayment.

BOND ANTICIPATION NOTE (BAN) – A temporary note issued for no more than one or two years. This is commonly used to defer the initial pay down of debt or to accommodate reimbursement for borrowed notes from a private source or other governmental entity.

BUDGET - The budget is the Town's financial plan for a given fiscal period. The annual budget includes an estimate of proposed expenditures, as well as a forecast of estimated revenues and other financing sources.

The Natick Town Charter specifies that the Town Administrator is responsible for presenting a recommended annual budget to the Finance Committee. The Finance Committee reviews the Town Administrator's Recommended Budget in detail and forwards its recommendations to Town Meeting. Town Meeting adopts the budget by voting a series of appropriations, which may not; in the absence of an over-ride of Proposition 2 1/2 exceed the estimated total amount of revenues and other financing sources for the fiscal period.

BUDGET MESSAGE (Town Administrator's Transmittal Letter) – The opening section of the budget that provides the Board of Selectmen, Town Meeting Members, and the general public with a general summary of the most important aspects of the budget, changes from the current and previous fiscal years, and the recommendations of the Town Administrator.

CAPITAL EXPENDITURE - A major, non-recurring expenditure involving land acquisition, construction or major rehabilitation of a facility, or purchase of equipment costing \$25,000 or more with a useful life of five years or more.

CAPITAL IMPROVEMENT PROGRAM (CIP) - A financial planning and management tool which: identifies public facility and equipment requirements; places these requirements in order of priority; and schedules them for funding and implementation.

CHAPTER 90 - Massachusetts General Laws Chapter 90, Section 34 authorizes the Commonwealth to allocate funds to municipalities through the Transportation Bond Issue for highway construction, preservation and improvement projects that create or extend the life of capital facilities. Routine maintenance operations such as pothole filling and snow and ice removal are not covered. The formula for determining the Chapter 90 level of funding is based on a municipality's miles of public ways, population and level of employment. Municipalities receive Chapter 90 funds on pre-approved projects on a reimbursement basis.

CHERRY SHEET - The State allocates a portion of generated revenue to municipalities each year for education and general governmental expenditures. The amount of state aid each community will receive is itemized in a financial statement printed on cherry colored paper (thus the name). The amount of reimbursement is a function of the State budget. Towns usually receive notification in late summer, subsequent to the beginning of the fiscal year.

CLASSIFICATION - Massachusetts municipal finance law requires that all real estate and personal property be appraised at "full and fair cash valuation" for purposes of assessing property taxes. Once the Commissioner of the Massachusetts Department of Revenue certifies that properties are appraised at "full and fair cash valuation" (once every three years), the Board of Selectmen may impose a tax classification plan, whereby a portion of the residential tax burden may be shifted to the commercial/industrial class of taxpayers. The law limits the amount of tax burden which can be

shifted to the commercial/industrial class to not more that 150% of the proportionate share of the class. In other words, if the commercial/industrial class of taxpayers is normally responsible for 25% of the total tax burden, their maximum burden under the classification law is 37.5% (25 x 1.50).

COMPETITIVE BIDDING PROCESS – the process following State law requiring that for purchases of \$25,000 or more a Town must advertise, solicit and publicly open sealed bids from prospective vendors. After a review period, the Town Manager then awards a contract to the successful bidder.

DEBT EXCLUSION - The amount of taxes assessed in excess of the Proposition 2-1/2 levy limit for the payment of debt service costs attributable to a vote of the electorate. Two-thirds of the Selectmen and a majority of citizens voting must approve the exclusion. These funds are raised to retire the debt service for the project. They are not added to the tax levy limit for the following fiscal year.

DEBT SERVICE - Payment of interest and principal on an obligation resulting from the issuance of bonds.

DEPARTMENT – A division of the Town that has overall management responsibility for an operation or group of related operations within a functional area.

DEPRECIATION – 1) Expiration in the service life of capital assets attributable to wear and tear, deterioration, and inadequacy of obsolescence. 2) That portion of the cost of a capital asset that is charged as an expense during a particular period. Depreciation is based on historic costs not replacement value.

ENCUMBRANCE – To encumber funds means to set aside or commit funds for a future expenditure. Encumbrances include obligations in the form of purchase orders, contracts or salary commitments, which are chargeable to an appropriation and for which a part of the appropriation is reserved.

ENTERPRISE FUNDS - Enterprise Funds are used to account for operations which are financed and operated in a manner similar to business operations and where the costs of providing goods or services are financed in whole or in part by user charges (charges for services). Services accounted for in Enterprise Funds are tangible and can be measured for determining a charge for services. In Massachusetts, the most common types of government enterprises include utility or utility-type services for water treatment and delivery, sewerage collection and treatment, and electricity generation and distribution. Less common but prevalent operations include hospitals, airports, parking, swimming pools, and golf courses.

Individual services must ordinarily be accounted for in separate Enterprise Funds. Segregation is essential for determining the total cost of services and the extent to which user charges cover that cost. Although a community may decide to recover only a portion of its costs from user charges, it is essential from a management point of view that it understands what its total costs are. Such costs include amounts for repayment of long-term debt and related interest and estimates for depreciation.

EXPENDITURE – Decrease in net financial resources for the purpose of acquiring and providing goods and services.

EXPENSES – Outflows or other using up of assets or incurring of liabilities during a period from

delivering or producing goods, rendering services or carrying out other activities that constitute the entity's ongoing major or central operations. Expenses consist of the following objects of expenditure: Utilities, Supplies and Materials, Contractual Services, and Equipment.

FINES & FORFEITURES - Revenue collected from court fines, penalty charges for overdue taxes along with non-criminal fines are included in this category.

FISCAL YEAR (FY) - The Town of Natick operates on a July 1st through June 30th fiscal year.

FREE CASH - The amount certified annually by the Dept of Revenue that represents the unreserved fund balance less all outstanding tax receivables. This balance is created when actual revenues exceed those estimated and/or expenditures are less than appropriations for any given fiscal year. These funds may be appropriated by Town Meeting as a resource for the next fiscal year's operations or any other purpose authorized by state statute. The Massachusetts Department of Revenue certifies free cash each July 1st. Free Cash represents the savings account of the Town. Certified Free Cash is available for appropriation by Town Meeting for any lawful purpose.

FUND BALANCE - The amount by which cash, accounts receivable, and other assets exceed liabilities and restricted reserves. It is akin to a "stockholders' equity" account on a corporate balance sheet. It is not, however, available for appropriation in full because a portion of the assets listed as "accounts receivable" may be taxes receivable and uncollected. (See Free Cash)

FUNDING SOURCE – The specifically identified funds allocated to meet budget requirements/expenses.

GENERAL FUND - Revenues derived from the tax levy, state aid, local receipts and available funds are considered General Fund revenues. The General Fund is distinguished from Enterprise Funds and Special Revenue Funds.

GFOA – Government Finance Officers Association of the United States and Canada. The G.F.O.A.is a professional organization of governmental finance officers.

GRANT – A contribution by one government unit or outside agency to another governmental unit. The contribution is usually made for a specific purpose but is sometimes for general purposes.

INVESTMENT INCOME - The Town earns interest on cash held in savings accounts and invested in short term securities. The investment goal is to ensure that all funds are invested. The term of these is investments is short-term and risk adverse. The Treasurer is very restricted as to the instruments in which investments can be made. The amount of investment income is a function of the amount of funds invested and the interest rate.

LEVY LIMIT - The maximum amount of money, which the Town can raise from the property tax levy, without an override of proposition 2 1/2. Please refer to the explanation of Proposition 2 1/2 for a description of how the levy limit is calculated.

LIABILITY – Debt or other legal obligation which must be paid, renewed or refunded at some future date, but does not include encumbrances.

LOCAL RECEIPTS - A category of revenue sources including school department charges for services, investment income, fines and forfeitures, building permits and excise taxes. These revenues are not considered part of the Proposition 2 ½ Tax Levy.

MODIFIED ACCRUAL BASIS FOR ACCOUNTING – A method of accounting that recognizes revenue when it is actually received and recognizes expenditures when a commitment is made.

MOTOR VEHICLE EXCISE - All Massachusetts vehicle owners who have their vehicle(s) registered in the State of Massachusetts pay an annual motor vehicle excise tax to the city or town in which they reside. The Registry of Motor Vehicles creates a listing of all vehicles registered in Lexington and the book value assigned to each vehicle. The Town uses this information to bill all owners an annual tax equal to 2 ½ percent or \$25 for each \$1,000 of the vehicle's value.

MWRA – Massachusetts Water Resources Authority

NEW GROWTH - In addition to a standard 2 1/2% annual increase in the property tax levy, Proposition 2 1/2 allows the levy to be increased further by the sum of certain qualifying new construction valuation, multiplied by the prior year tax rate. Qualifying new construction valuation is known as "New Growth". In general, in order to qualify as "New Growth" the new construction valuation must be either a newly constructed house or an addition to an existing house, which adds at least 50% to the preconstruction value (residential properties). For commercial/industrial properties, "New Growth" consists of both newly built buildings, and additions, which add at least \$100,000 to the prior value of the improved property. It permanently becomes part of the tax levy.

OBLIGATION - A commitment to pay a particular sum of money (e.g. as required by contract or a bond).

OPERATING BUDGET – The portion of the budget that pertains to daily operations, which provide basic services for the fiscal year. The operating budget contains appropriations for such expenditures as personnel, supplies, utilities, materials, travel, and fuel and the proposed means of financing them.

OPERATING EXPENDITURE - An ongoing or recurring cost of performing a function or providing a service. Operating expenditures include personal services, supplies and materials, utilities, contractual services, minor equipment, and debt service.

OVERLAY - The amount raised in the tax levy for funding abatements granted by the Board of Assessors due to overvaluation.

OVERRIDE - An action taken by the voters of the town to exceed the limit placed on tax revenue growth by the State tax limitation law known as Proposition 2 ½. The tax levy limit can be exceeded only if a majority of residents voting approve an override. This sum is then added to the base levy for the next fiscal year and this becomes a permanent addition to the tax levy limit.

PROPOSITION 2 ½ - A tax limitation measure passed by Massachusetts voters in 1980 which limits the growth of the total property tax levy to 2.5% per year. In other words, the total revenue allowed

to be raised through real estate and personal property taxes cannot increase by more than 2.5% from one fiscal year to the next unless the citizens of the town approve a debt exclusion or an operating override. New construction values are in addition to this limit. Two provisions within Proposition 2 ½ allow the citizens of a community by popular vote to authorize the Town to raise taxes above the tax levy limit: an operating override or a debt exclusion.

As a consequence of this proposition, the Property Tax currently accounts for 2/3 of the Town's total revenue budget. Proposition 2 1/2, is a statutory limit on the annual rate of growth in the property tax levy of the Town. In the absence of a majority vote of approval by the Natick electorate (an override), the total amount of revenue which may be generated from the property tax is limited to: 2 1/2 more than the prior year levy limit, plus the sum of all qualifying new construction valuation multiplied by the prior year tax rate.

RESERVE FUND - An amount set aside annually within the budget of a city or town to provide a funding source for "extraordinary and unforeseen" expenditures. In a town, the Finance (or Appropriation) Committee can authorize transfers from this fund. The Reserve Fund is under the control of the Finance Committee.

RETAINED EARNINGS – The equity account reflecting the accumulated earnings of the enterprise funds.

RESOURCES - Total dollar amounts available for appropriation including estimated revenues, fund transfers, and beginning fund balances.

REVALUATION - Massachusetts municipal finance law requires that the Massachusetts Department of Revenue formally certify that property tax assessments represent the "full and fair cash valuation" of properties. The process of determining the "full and fair cash valuation" of taxable property is known as Revaluation.

REVENUE - Budgetary resources. The various revenues the Town receives are listed in the Revenue Summary in the Budget Overview section.

REVOLVING FUND – As authorized under M.G.L. Ch. 53 E ½, departmental revolving funds allow communities to raise revenues from a specific service and use those revenues without appropriation to support the service. Each revolving fund must be re-authorized each year at annual town meeting or by city council action, and that a limit on the total amount that may be spent from each fund must be established at that time. The aggregate of all revolving funds may not exceed ten percent of the amount raised by taxation by the city or town in the most recent fiscal year, and no more than one percent of the amount raised by taxation may be administered by a single fund. Wages or salaries for full-time employees may be paid from the revolving fund only if the fund is also charged for all associated fringe benefits.

SCHOOL BUILDING ASSISTANCE PROGRAM (SBAB) – A program started by the Commonwealth of Massachusetts for the purpose of assisting municipalities in the reconstruction and renewal of its public schools.

SCHOOL REVENUE - Revenue received by Lexington Public Schools from athletic fees, rental of school facilities, and bus transportation fees is included in this category.

SEWER & WATER CHARGES - The Town operates Water and Sewer Enterprise Funds to manage these municipal operations. Users of sewer and water services provided by the Town pay charges depending upon usage. Revenue received from charges for sewer and water services is used to fully support the costs of utility operations, such as Massachusetts Water Resources Authority (MWRA) assessments, debt service obligations, personal service costs, and capital projects. Charges for services are based on an eight-tier block rate structure corresponding to usage. Charges rise as usage increases. The Town pays the MWRA assessments to supply quality water and dispose of Town sewage. Large increases in water and sewer rates have and will continue to occur as the MWRA raises assessments to cover their costs for sewage treatment and Boston Harbor clean-up efforts.

STABILIZATION FUND – Massachusetts General Law Ch.40, Sec. 5B, allows a municipality to appropriate in any year an amount not exceeding ten percent of the amount raised in the preceding fiscal year; the aggregate amount in the fund shall not exceed ten percent of the equalized valuation of the municipality. The treasurer shall be custodian of the fund and may invest the proceeds legally; any interest earned shall remain with the fund. Money from the Stabilization Fund may be appropriated for any lawful purpose by two-thirds vote of Town Meeting.

TAX LEVY - The total amount to be raised through real estate and personal property taxes. Lexington property owners pay taxes to the Town based on the assessed value of their real and/or personal property. Each year the Board of Selectmen conducts a tax classification hearing to determine a tax rate. The Town Assessor makes adjustments to real estate values in order to properly reflect fair market value. In addition to real estate, businesses may also pay a personal property tax (set at the commercial rate) based on the value of their professional equipment, furniture and fixtures. The amount of taxes a property owner pays is determined by multiplying the applicable tax rate by the valuation. For example, if the tax rate is \$10 and a property's assessed value is \$100,000, the property owner will pay \$10 times \$100,000/1,000, or \$1,000. Tax levy revenues are the largest source of funding for the Town. These revenues support most school, police, fire, public works, library, and general governmental services to the community.

TAX LEVY LIMIT - The maximum amount that can be raised within Proposition 2 ½.

TAX RATE - The amount of tax levied for each \$1,000 of assessed valuation.

USER FEES - Fees paid for direct receipt of a public service by the user or beneficiary of the service.

Demographics & Information

History

The Town of Natick is a suburban industrial center located on the upper basin of the Charles and Concord Rivers with an extensive complex of ponds. The town was from earliest Colonial days a prime target for development, possessing as it did good agricultural land, fish runs and water power. Established in 1650 on the Charles River, Natick had the first and the largest Indian praying town in the colonies, one that became a model for all other attempts to inculcate European standards into Indians. John Eliot, the great missionary, secured a charter of 6,000 acres for the Indians and converted them to Christianity. Unfortunately, Natick's Indian population was forcibly resettled on Deer Island during the King Philip's war and essentially never returned.



In Colonial days, Natick was an agricultural community with some orchards and some lumbering. Grist and sawmills were established and Indian ownership and control gave way to white dominance between 1676 and 1776. Local tradition claims that several loads of Natick men shipped out to the California gold rush in 1849 and 1850, returning with enough capital to start independent businesses in the town. The shoe industry dominated the community by the early 19th century, with the first shoe sole manufacturer established in 1827 and shoes shipped to the southern and western markets by 1830. The town's products, including baseballs manufactured in Natick, were shipped to Boston on the Boston and Worcester Railroad. The town saw rapid growth including an Irish, English, Nova Scotian, Italian and Armenian immigrant population which came to take jobs in the shoe plants and by the 1880's, Natick was the third largest shoe production community in the country.

Demographic & Geographic Information

Settlement Date: 1651

Incorporation Date: Natick was incorporated as a Town on February 19, 1781.

County: Middlesex

<u>Location</u>: Eastern Massachusetts, bordered by Framingham on the west, Wayland and Weston on the north, Wellesley and Dover on the east, and Dover and Sherborn on the south. Natick is 18 miles southwest of Boston; 25 miles east of Worcester; 35 miles north of Providence, Rhode Island; and about 201 miles from New York City.

Total Area: 16.06 sq. miles

Land Area: 15.09 sq. miles

Population: 32,170

2008 Labor Force: 18,689

1999 Per Capita Income: 36,358

2007 Population Per Square Mile: 2,120.4

2007 Housing Units Per Square Mile: 886.5

2007 Road Miles: 154.29

Number of Registered Vehicles (January 2008): 32,991

Average Age of Vehicles (January 2008): 9.03

Government & Elections Information

School Structure: K-12

Form of Government: Town Administrator-Selectmen-Representative Town Meeting

Registered Voters: (as of December 31, 2007) 20,845

Democratic 7,338 Independent 3rd Party 9
Republican 2,709 Libertarian Party 58
Unenrolled 10,697 Working Families 6

Socialist 3 American Independent 2

Green Rainbow Party 21 Reform Party 2

<u>Area:</u> 15.99 sq. miles

<u>Town Offices:</u> Town Hall, 13 East Central Street

<u>US Senators:</u> John F. Kerry & Scott Brown

Representative in Congress: Edward J. Markey

<u>State Senators:</u> Karen Spilka, Precincts 1-5, & 8

Richard J. Ross, Precincts 6-7 & 9-10

<u>State Representatives:</u> David Paul Linsky, Precincts 1-9

Alice Hanlon Peisch, Precinct 10

<u>Voting Qualifications</u>: Must be 18 years of age on or before Election Day, born in the United States or fully naturalized; a resident of Natick.

Registration of Voters: Town Clerk's Office, 13 East Central Street, daily from 8:00 a.m. to 5:00 p.m.

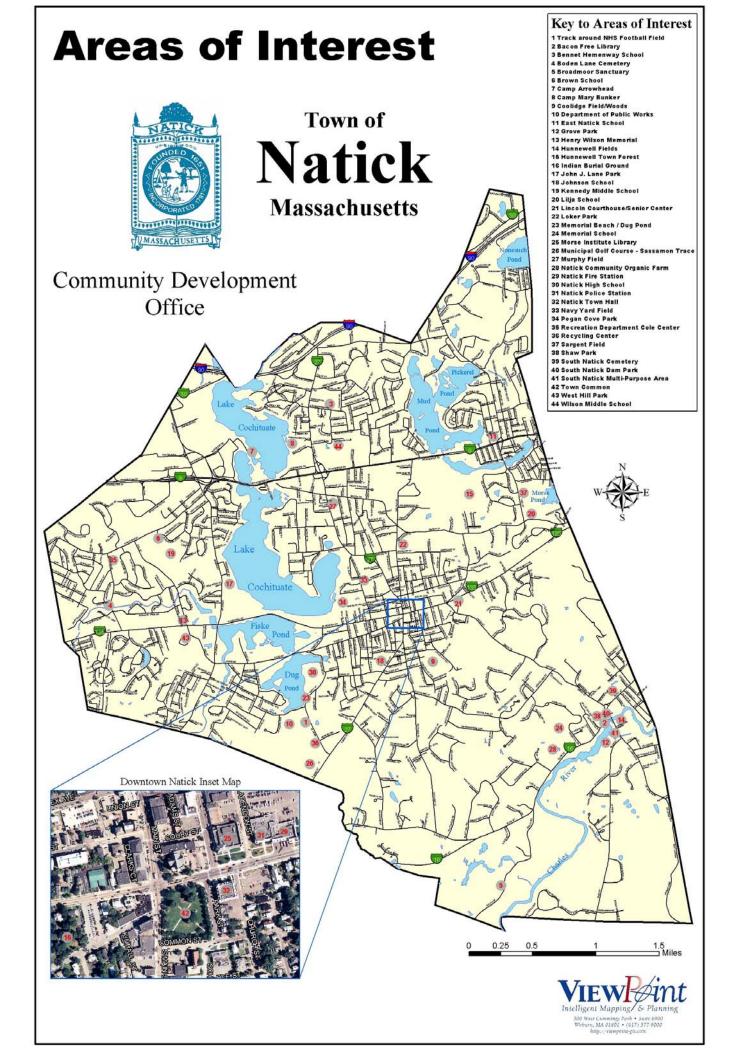
Where to Vote (Precinct Numbers): Kennedy Middle School, 163 Mill Street (1)

Cole Recreational Center, 179 Boden Lane (2) Kennedy Middle School, 163 Mill Street (3) Wilson Middle School, 24 Rutledge Road (4) Wilson Middle School, 24 Rutledge Road (5) Lilja School, 41 Bacon Street at Oak Street (6) Lilja School, 41 Bacon Street at Oak Street (7)

Natick High School, 15 West Street (8)

Morse Institute Library, 14 East Central St. (9)

Memorial School, 107 Eliot Street (10)





Town of Natick 13 E. Central Street Natick, MA 01760

IMPORTANT TOWN BUSINESS